



Charles Heaven & Co.
Certified Public Accountants

**TOWN OF BRIDGEWATER
AUDITED FINANCIAL STATEMENTS
AND
SUPPLEMENTAL FINANCIAL DATA
JUNE 30, 2021**

Town of Bridgewater
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June 30, 2021

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Charles Heaven & Co.
Certified Public Accountants
Waterbury, Connecticut

INDEPENDENT AUDITOR'S REPORT

To the Board of Finance
Town of Bridgewater, Connecticut

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut, as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Bridgewater, Connecticut's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

The Town of Bridgewater, Connecticut's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut, as of June 30, 2021, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on Pages 3 through 12 and 37 through 40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

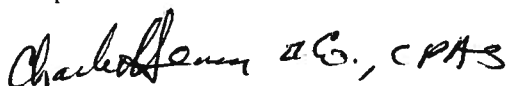
Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Bridgewater, Connecticut's basic financial statements. The combining and individual nonmajor fund financial statements, and supplemental schedules, are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, and supplemental schedules, are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and supplemental schedules, are fairly stated in all material respects in relation to the basic financial statements as a whole.

Other Reporting Required by *Government Auditing Standards*

In accordance with *Government Auditing Standards*, we have also issued our report dated December 21, 2021, on our consideration of the Town of Bridgewater, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the Town of Bridgewater, Connecticut's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Bridgewater, Connecticut's internal control over financial reporting and compliance.

 Charles J. G., CPA

December 21, 2021

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

INTRODUCTION

The June 30, 2021 Town of Bridgewater Basic Financial statements are presented using the financial reporting requirements of the Government Accounting Standards Board (GASB) Statement 34. GASB Statement 34 requires that the Management of the Town of Bridgewater focus on the most important or “major” funds, which always includes the General Fund.

The goal is to provide the reader with an objective and readable analysis of the financial performance of the Town for the year. Taken together, the following statements should present whether the Town of Bridgewater’s financial position has improved or deteriorated as a result of the year’s operations. Fund statements measure and report the operating results of many funds by measuring cash on hand and other assets that can easily be converted to cash. The Basic Financial Statements includes government-wide financial statements prepared on the accrual basis for all of the Town government’s activities. Accrual accounting measures not just current assets and current liabilities, but long-term assets and liabilities as well. It also reports all revenues and all costs of providing services each year, not just those received or paid in the current fiscal year (or shortly thereafter). Showing budgetary compliance has always been an important part of governmental accountability and therefore the financial statements include the original budget as well as the amended final budget.

Readers of the Town’s financial statements are offered this narrative overview and analysis of financial activities for the year ended June 30, 2021.

OVERVIEW OF FINANCIAL STATEMENTS

The MD&A is intended to serve as an introduction to the Town’s basic financial statements and an analytical overview of the government’s financial activities. The MD&A provides an objective and easily readable analysis of the Town’s financial activities based on currently known facts, decisions, or conditions.

The Basic Financial Statements are comprised of three main components:

- Government Wide Financial Statements
- Fund Financial statements
- Notes to the Financial Statements

Required Supplementary Information (RSI)

- Consists of MD&A
- Budgetary comparison schedules for the general fund to demonstrate whether resources were obtained and used in accordance with the legally adopted budget.

Government Wide Financial Statements

The government wide financial statements are designed to provide information with a broad overview of the Town’s finances in a manner similar to a private sector business.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

They include a *statement of net position* which presents information on all of the Town's assets, deferred outflows, liabilities, and deferred inflows with the difference between assets plus deferred outflows less liabilities and deferred inflows reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

The statement of activities is prepared using the economic resources measurement focus and the accrual basis of accounting. These statements report all assets, liabilities, deferred inflows/outflows, revenues, expenses, and gains and losses of the government. The government-wide financial statements present functions of the Town of Bridgewater that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of the Town include general government, commissions and boards, highways and public works, public safety, health and welfare, education, and other.

Capital assets, along with depreciation expense, are reported in the statement of activities. As permitted under GASB Statement 34, the Town has elected to prospectively capitalize infrastructure assets beginning July 1, 2003. Net position is reported as capital assets net of related debt, restricted, and unrestricted. Permanent endowments or permanent fund principal amounts included in restricted net position is shown as either expendable or nonexpendable.

Expenses presented are reduced by program revenues, resulting in a measurement of "net (expense) revenue" for each of the government's functions. Program expenses include all direct expenses. General revenues such as taxes and special and extraordinary items are reported separately, ultimately arriving at the change in net position for the period. Special items are significant transactions or other events that are either unusual or infrequent and are within the control of management.

The government wide financial statements are found on pages 13 and 14.

Fund Financial Statements

A fund is a grouping of related accounts used to maintain control and accountability of resources segregated for specific activities and objectives. In order to comply with financial related legal requirements, the Town employs fund accounting. All of the Town's funds are divided into two categories: governmental funds and fiduciary funds.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

Governmental Funds

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide financial statements. However, unlike the government wide financial statements, government fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be used in evaluating the Town's near-term financing decisions. Both governmental balance sheet and governmental statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains ten individual governmental funds. The four major funds – General Fund, Harris Fund, Town Aid Road Fund, and Capital Nonrecurring Fund are each presented separately in the governmental fund balance sheet and in the governmental fund statement revenues, expenditures and changes in fund balances. Major funds are funds whose revenues, expenditures, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental funds. Other funds that are particularly important are also reported as a major fund. Data from the six other governmental funds are combined into a single, aggregated presentation under the caption of other governmental funds. Individual data for these non-major governmental funds is presented in the form of combining statements in this report.

At the Town's Annual Meeting, the Town adopts an annual budget for the General Fund. In order to demonstrate compliance with the approved budget, a budgetary comparison statement for the General Fund is provided.

The basic fund financial statements are found on pages 15 and 17 of this report.

Fiduciary Funds

Fiduciary funds are used to account for resources held for the benefit of entities outside the Town. These funds are not reported in the government-wide financial statements because these resources are not available to support the Town's own programs. Bridgewater has two pension trusts and three private purpose trusts. Fiduciary funds use the economic resources measurement focus and the accrual basis of accounting.

The basic fiduciary fund financial statements are found on pages 19 and 20 of this report, while the combining financial statements are presented on pages 43 to 46.

NOTES TO THE FINANCIAL STATEMENTS

Notes provide additional information that is essential to a full understanding of the data provided in the government wide and fund financial statements. The notes to the basic financial statements are found on pages 21 - 36 of this report.

**Town of Bridgewater, Connecticut
 Management Discussion and Analysis
 For the Fiscal Year Ending June 30, 2021**

OTHER INFORMATION

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information comparing the Town’s budget to actual. This required supplementary information is found on pages 37 - 40 of this report. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the budgetary comparison. Combining and individual fund statements and schedules are found on pages 41 - 42 of this report.

FINANCIAL HIGHLIGHTS

- The assets of the Town of Bridgewater exceed its liabilities as of June 30, 2021 by \$9,759,535 (net position). Of this amount, \$3,401,995 may be used to meet the Town’s ongoing obligations to its residents and creditors. Restricted net position totaled \$1,280,472, Permanent Endowment \$571,289 and the remainder \$4,505,779 is invested in capital assets.
- Total net position increased by \$231,377. The following contributed to this increase: an increase in capital grants, an increase in general government charges for services, net of a decrease in: board and commissions, health welfare and enrichment, and investment earnings.
- As of June 30, 2021, governmental funds reported combined ending fund balances of \$5,294,919; an increase of \$265,248 from the previous fiscal year’s ending fund balances of \$5,029,671. The fund balances were held for the following purposes:

○ Nonspendable:		
Principal of Permanent Funds		\$ 404,475
○ Restricted for:		
Building and Recreational Improvements		\$ 428,396
Town Road Improvements		\$ 751,031
Burnham Library		\$ 216,814
Social Services		\$ 15,425
Records Preservation		\$ 35,620
○ Committed to:		
Open Space and Land Acquisition		\$ 78,250
Capital and Non Recurring Projects		\$ 723,068
Subsequent Year Budget Deficit		\$ 154,347
○ Assigned for:		
Capital and Non Recurring Projects		\$ 868,879
○ Unassigned:		<u>\$ 1,618,614</u>
Total Fund Balance		<u>\$ 5,294,919</u>

- At the end of the current Fiscal Year, fund balance for the general fund was \$2,641,840, or 37.9% of the total general fund expenditures of \$6,820,136 and operating transfers out of \$149,362.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

GOVERNMENT WIDE FINANCIAL ANALYSIS

As noted earlier, net position may serve as a useful indicator of a government's financial position. As indicated below, as of June 30, 2021, the Town's assets exceed liabilities by \$9,759,535.

Below is the summary Statement of Net Position comparing the Town's position with the previous year.

Town of Bridgewater Net Position

	<u>2021</u>	<u>2020</u>
ASSETS		
Current Assets	\$ 5,911,153	\$ 5,361,004
Capital Assets	<u>4,505,779</u>	<u>4,496,657</u>
Total Assets	10,416,932	9,857,661
LIABILITIES		
Current Liabilities	617,040	288,469
Non Current Liabilities	<u>40,357</u>	<u>41,034</u>
Total Liabilities	657,397	329,503
NET POSITION		
Invested in capital assets, net of related debt	4,505,779	4,496,657
Restricted	1,280,472	1,139,769
Permanent Endowments	571,289	553,009
Unrestricted	<u>3,401,995</u>	<u>3,338,723</u>
Total Net Position	<u>\$ 9,759,535</u>	<u>\$ 9,528,158</u>

The largest portion of the Town's net position reflects its investment in capital assets such as land, infrastructure, buildings, and machinery and equipment. The Town uses these capital assets to provide services to its residents; consequently, these assets are not available for future spending. Of the Town's remaining net position as of June 30, 2021, \$3,401,995 or 34.9% is unrestricted and may be used to meet its ongoing financial obligations.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)

Town of Bridgewater Change in Net Position: Governmental Activities

	<u>2021</u>		<u>2020</u>	
	<u>\$</u>	<u>% to Total</u>	<u>\$</u>	<u>% to Total</u>
Revenues:				
Program:				
Charges for services	\$ 317,939	4.33%	\$ 177,826	2.50%
Operating grants and contributions	29,064	0.40%	28,767	0.40%
Capital grants and contributions	282,868	3.85%	178,586	2.51%
General:				
Property taxes, including interest & liens	6,661,688	90.72%	6,661,229	93.63%
Grants and contributions, not restricted to specific programs	16,959	0.23%	7,641	0.11%
Investments Earnings	34,996	0.48%	60,101	0.84%
Total Revenues	<u>7,343,514</u>	<u>100.00%</u>	<u>7,114,150</u>	<u>100.00%</u>
Expenses:				
General government	1,256,086	17.66%	1,199,693	16.89%
Boards and commissions	290,765	4.09%	256,450	3.61%
Public safety	301,473	4.24%	327,061	4.61%
Public works	922,745	12.98%	948,313	13.35%
Health, welfare and enrichment programs	53,186	0.75%	98,380	1.39%
Education	4,278,634	60.16%	4,258,170	59.96%
Other	9,248	0.13%	13,630	0.19%
Total Expenses	<u>7,112,137</u>	<u>100.00%</u>	<u>7,101,697</u>	<u>100.00%</u>
Change in Net Position	231,377		12,453	
Net Position, Beginning of Year	<u>9,528,158</u>		<u>9,515,705</u>	
Net Position, End of Year	<u>\$ 9,759,535</u>		<u>\$ 9,528,158</u>	

The following is an analysis of significant changes in activity from the prior year:

- The net increase in charges of services is mostly represented by an increase in conveyance taxes and building permits.
- Property tax revenue, including interest and liens, remained comparable between the years, due to a constant mill rate at 17.50. The majority of the Town of Bridgewater's operating revenues are derived from taxes assessed on commercial and private real estate, personal property and motor vehicles. The Town has never been dependent on state and federal grant funding to keep overall costs down. Grant funding is marginally helpful in reducing overall expenses.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
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GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)

- The increase in general government expenses is mainly due to increases in the building department and election related expenses, net with a decrease in employee insurance.
- The increase in boards and commissions expenses is mainly due to increases in legal fees.
- The decrease in public safety expenses is mostly represented by the decrease in police officers working hours due to personnel availability and necessity.
- The decrease in public works is mainly due to less maintenance and capitalization on town roads and related infrastructure costs.
- Health, welfare and enrichment programs decreased due to closing the Before and After School program.
- The increase in education expenses is primarily due to more Bridgewater students attending Shepaug Valley Regional School District #12. This expense is assessed by Regional 12 School District (determined by a separate approved taxpayer budget).
- The decrease in other expenditures is due to tight budget adherence thus avoiding extra appropriations or full use of the contingency budget.

Governmental Funds – The focus of the Town of Bridgewater’s governmental funds is to provide information on near term inflows, outflows and balances of spendable resources. This information is useful in assessing our financing requirements. In particular, unassigned fund balance may serve as a useful measure of a Town’s net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, our governmental funds reported combined ending fund balances of \$5,294,919, an increase of \$265,248. **Of this amount, \$1,618,614 constitutes unassigned fund balance, which is available for spending at the Town’s discretion.**

The Town of Bridgewater, Connecticut uses governmental fund accounting to emphasize the accountability as a government entity by ensuring and demonstrating compliance with finance-related legal requirements and therefore has established the following funds:

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)

Major Funds

General Fund:

The General Fund is the Town's primary operating fund. It accounts for all the financial resources of the Town with the exception of those that are required to be accounted for separately. As of June 30, 2021, this fund reports an unassigned fund balance of \$1,618,614 an assigned fund balance of \$868,879 for capital and nonrecurring projects, and \$154,347 committed to balance the 2021-2022 budget.

Special Revenue Fund:

The Harris Fund accounts for monies willed to the Town by Mr. Richard Harris and are restricted in their use for the improvements to Town buildings and recreational grounds. As of June 30, 2021, this fund reported restricted fund balances of \$428,396 for Town building and recreational improvements and \$50,000 restricted for improvements to the Burnham Library.

The Town Aid Road Fund accounts for the State of Connecticut Department of Transportation Road Grant, which can be used for construction, reconstruction, improvement, or maintenance on improved or unimproved roads and other transportation related services as set forth in the Connecticut General Statutes. As of June 30, 2021, this fund reported a restricted fund balance of \$751,031, for road maintenance and improvements.

Capital Projects Fund:

The Capital Projects Fund is used for financing all or part of planning, construction, reconstruction or acquisition of Capital facilities, improvements or equipment. As of June 30, 2021, the fund reported a committed fund balance of \$723,068 for capital and nonrecurring projects.

Other Governmental Funds, Nonmajor

Special Revenue Funds are used to account for specific revenues that are legally restricted to expenditures for a particular use. These funds report all positive nonspendable, restricted and committed fund balances as seen in the combining statements.

Burnham Fund - is used to assist those Bridgewater residents in financial need.

Bridgewater Library Fund – is used to assist in the day-to-day operations of the Burnham Library.

Land Acquisition Fund – As provided for by CGS for the acquisition of open space preservation and passive recreational use.

Bridgewater Gift Fund- is used to account for donations restricted in their purpose.

Recreation Gift Fund – is used to account for donations restricted for recreational use.

Records Preservation Funds – Per CGS, these funds are a portion of the recording fees collected by Town Clerk which are restricted for records preservation and historic document preservation.

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

Fiduciary Fund Types:

The Pension Trusts Funds are used to account for the accumulation of various resources to be used for retirement benefits.

The Private Purpose Funds are used to account for bequests and donations which comprise the Bridgewater Scholarship Funds. These funds are restricted in their use for scholarships given annually to recipients who further their education beyond high school by attending institutions of higher learning.

General Fund Budgetary Highlights:

The original expenditure budget of \$7,112,890 increased to \$7,262,890 by transfers out to the capital project fund of \$150,000 as approved at Town Meeting. The Board of Finance also approved a budget transfer of \$3,500 from the contingency budget line item to the elections budget line item.

Capital Assets:

The Town of Bridgewater’s investment in capital assets for its governmental use includes land, buildings and improvements, machinery and equipment, and vehicles. The Town has elected to prospectively capitalize infrastructure assets beginning July 1, 2003. Additional information on capital assets can be found in Note 6 of the financial statements.

The breakdown of capital assets, net of accumulated depreciation is as follows:

	<u>2021</u>	<u>2020</u>
Land	\$ 1,508,421	\$ 1,508,421
Land Improvement	102,800	112,626
Buildings & Improvement	1,424,166	1,474,826
Machinery & Equipment	546,255	623,407
Infrastructure	572,110	608,076
Construction in Progress	<u>352,027</u>	<u>169,301</u>
	<u>\$ 4,505,779</u>	<u>\$ 4,496,657</u>

During the fiscal year, the Town’s investment in capital assets increased by \$9,122. This increase results from current year additions exceeding current year depreciation expense and disposals, as follows:

Additions:	
2021 Chevy Silverado	\$ 30,762
Construction in Progress – Grange	825
Construction in Progress – Center Street reconstruction	131,151
Construction in Progress – Muni parking	50,750
Current year depreciation	<u>(204,366)</u>
Net Decrease	<u>\$ 9,122</u>

**Town of Bridgewater, Connecticut
Management Discussion and Analysis
For the Fiscal Year Ending June 30, 2021**

Long Term Liabilities

The Town has an interest free loan with Eversource for energy efficient lighting. The balance at June 30, 2021 was \$6,995. The Town has recorded a liability for accrued compensated employee sick leave of \$37,560. As a member of Regional School District #12 the Town's share of the Region's debt is \$2,958,725. This potential obligation exists only if the school district is unable to meet its debt requirements; this situation is not anticipated. The maximum overall statutory debt limit for the Town is seven times the annual receipts from taxation. Additional information on long term liabilities can be found in Note 7 of the financial statements.

Economic Factors and Next Years Budget

The Town of Bridgewater's Total Expenditure Budget for Fiscal Year 2021-2022 totals \$7,299,859, a increase of \$186,969 over last year's original budget. The total budget is comprised of the Town's budgeted expenditures of \$2,661,858 and the Town of Bridgewater's portion of Regional School District #12 budget of \$4,638,001. A transfer from the General Fund of \$200,000 to the Capital Nonrecurring Fund was also approved at the annual Town Meeting. Budgeted revenue were \$7,145,512 resulting in a budgeted deficit of \$354,347.

The Town of Bridgewater's portion of Regional School District #12 budget increased by \$156,610 and the Town's operating budget increased by \$30,359. The biggest changes in the operating budget are as follows: increases of \$47,886 in the general government department - employee insurance line item; \$29,484 in the protection department - police protection line item; \$13,523 boards and commission department - library line item; net with decreases of: \$18,413 miscellaneous department - student enrichment program line item and \$27,447 in the general government department - building department line item.

The Mill Rate for the Fiscal Year 2021-2022 has remained at 17.50 mills.

A close eye is being kept on the potential impact of the pandemic on the local economy, businesses and the Town's revenue. We expect little impact on the Town's revenue.

Requests for Information

Questions concerning any of the information provided in this report, or request for additional information, should be addressed to the Office of the First Selectman, Bridgewater Town Hall, P.O. Box 216, Bridgewater, CT 06752.

Town of Bridgewater
Statement of Net Position
June 30, 2021

	Governmental Activities
Assets	
Current assets	
Cash and cash equivalents	\$ 5,653,759
Investments	244,525
Property Taxes Receivable - net	6,039
Accounts receivable	<u>6,830</u>
Total current assets	5,911,153
Noncurrent Assets	
Capital assets:	
Assets not being depreciated	1,860,448
Assets being depreciated, net of depreciation of \$3,384,116	<u>2,645,331</u>
Total Assets	10,416,932
Liabilities	
Current Liabilities	
Accounts payable	330,907
Accrued payroll and related taxes	16,541
Performance bonds held	23,454
Other liabilities due within one year	4,198
State Grant Payable	<u>241,940</u>
Total current liabilities	617,040
Noncurrent Liabilities	
Other liabilities due in more than one year	<u>40,357</u>
Total Liabilities	657,397
Net Position	
Net investment in capital assets	4,505,779
Restricted for:	
Road maintenance	751,031
Social services	15,425
Record preservation	35,620
Recreational and building improvements	428,396
Burnham library	50,000
Permanent endowments:	
Expendable	166,814
Nonexpendable	404,475
Unrestricted	<u>3,401,995</u>
Total Net Position	\$ <u><u>9,759,535</u></u>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater
Statement of Activities
Year Ended June 30, 2021**

Functions/Programs	Expenses	Program Revenues			Total Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
Governmental Activities:					
General government	\$ 1,256,086	\$ 314,639	\$ 5,500	\$ ---	\$ (935,947)
Boards and commissions	290,765	1,700	---	---	(289,065)
Public safety	301,473	1,600	---	---	(299,873)
Public works	922,745	---	---	282,868	(639,877)
Health, welfare and enrichment	53,186	---	---	---	(53,186)
Education	4,278,634	---	23,564	---	(4,255,070)
Other	9,248	---	---	---	(9,248)
Total governmental activities	\$ 7,112,137	\$ 317,939	\$ 29,064	\$ 282,868	(6,482,266)

General revenues:

Property taxes, interest and lien fees	6,661,688
Grants and contributions not restricted to specific programs	16,959
Investment earnings	34,996
Total general revenues	6,713,643

Change in net position 231,377

Net Position - July 1, 2020 9,528,158

Net Position - June 30, 2021 \$ 9,759,535

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Balance Sheet
Governmental Funds
June 30, 2021

	Major Funds						Total Governmental Funds
	General Fund	Special Revenue Funds		Capital Project Fund	Other Governmental Funds	Total Governmental Funds	
		Harris Fund	Town Aid Road Fund	Capital Nonrecurring			
Assets:							
Cash and cash equivalents	\$ 3,098,797	\$ 478,396	\$ 751,031	\$ 738,603	\$ 455,513	\$	5,522,340
Investments - at fair value	-	-	-	-	244,525		244,525
Property tax and interest receivable, net	13,039	-	-	-	-		13,039
Accounts receivable	6,330	-	-	-	500		6,830
Due from other funds	-	-	-	34,871	46		34,917
Total Assets	\$ 3,118,166	\$ 478,396	\$ 751,031	\$ 773,474	\$ 700,584	\$	5,821,651
Liabilities:							
Accounts payable	\$ 146,185	\$ -	\$ -	\$ 50,406	\$ -	\$	196,591
Accrued payroll and related taxes	16,541	-	-	-	-		16,541
Overpaid property taxes	2,897	-	-	-	-		2,897
Performance bonds payable	23,454	-	-	-	-		23,454
Due to other funds	34,917	-	-	-	-		34,917
State Grant Payable	241,940	-	-	-	-		241,940
Total Liabilities	465,934	-	-	50,406	-	\$	516,340
Deferred Inflows of Resources:							
Unavailable revenue - property tax	10,392	-	-	-	-		10,392
Fund Balances:							
Nonspendable							
Principal of Permanent funds	-	-	-	-	404,475		404,475
Restricted for:							
Road improvements	-	-	751,031	-	-		751,031
Social services	-	-	-	-	15,425		15,425
Records preservation	-	-	-	-	35,620		35,620
Recreational and building improvements	-	428,396	-	-	-		428,396
Burnham Library	-	50,000	-	-	166,814		216,814
Committed to:							
Subsequent year budget deficit	154,347	-	-	-	-		154,347
Open space and land acquisition	-	-	-	-	78,250		78,250
Capital nonrecurring projects	-	-	-	723,068	-		723,068
Assigned for:							
Capital and nonrecurring projects	868,879	-	-	-	-		868,879
Unassigned	1,618,614	-	-	-	-		1,618,614
Total Fund Balances	2,641,840	478,396	751,031	723,068	700,584	\$	5,294,919
Total Liabilities, Deferred Inflows of Resources and Fund Balance	\$ 3,118,166	\$ 478,396	\$ 751,031	\$ 773,474	\$ 700,584	\$	5,821,651

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater

Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds

June 30 2021

Total net position reported for governmental activities in the Statement of Net Position is different from the governmental fund Balance Sheet due to the following differences:

Total Fund Balances for Governmental Funds **\$ 5,294,919**

Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Governmental capital assets	\$ 7,889,894	
Less accumulated depreciation	<u>(3,384,115)</u>	
Net capital assets		4,505,779

Taxes, interest and liens receivable not available to pay current period expenditures are therefore deferred in the funds. 10,392

Property tax and interest receivable are recorded net of an allowance for uncollectible on the Statement of Net Position. (7,000)

Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds:

Compensated absences	(37,560)
Energy efficient project loan	(6,995)

Total Net Position of Governmental Activities **\$ 9,759,535**

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Statement of Revenues, Expenditures and Changes in Fund Balances
Governmental Funds
Year Ended June 30, 2021

	Major Funds					
	General Fund	Special Revenue Funds		Capital Project Fund	Other Governmental Funds	Total Governmental Funds
		Harris Fund	Town Aid Road Fund	Capital Nonrecurring		
Revenues:						
Property taxes	\$ 6,685,690	\$ -	\$ -	\$ -	\$ -	\$ 6,685,690
Interest and lien fees on property taxes	19,668	-	-	-	-	19,668
Intergovernmental	40,523	-	178,636	104,232	5,500	328,891
Investment income:						
Interest and dividends	5,524	1,861	741	826	10,583	19,535
Realized and unrealized loss	-	-	-	-	15,461	15,461
Licenses and permits	272,104	-	-	-	-	272,104
Charges for services and program fees	39,525	-	-	-	6,310	45,835
Other	-	-	-	-	-	-
Total Revenues	7,063,034	1,861	179,377	105,058	37,854	7,387,184
Expenditures:						
Current:						
General government	1,236,072	-	-	-	1,175	1,237,247
Boards and Commissions	264,080	2,936	-	-	6,427	273,443
Public safety	297,334	-	-	-	-	297,334
Public works	688,676	-	41,265	-	-	729,941
Health, welfare and enrichment	45,454	-	-	-	7,732	53,186
Education	4,278,634	-	-	-	-	4,278,634
Other	9,886	-	-	-	-	9,886
Debt service	-	-	-	-	-	-
Capital outlay	-	-	-	242,265	-	242,265
Total Expenditures	6,820,136	2,936	41,265	242,265	15,334	7,121,936
Excess (Deficiency) of Revenues Over Expenditures	242,898	(1,075)	138,112	(137,207)	22,520	265,248
Other Financing Sources (Uses):						
Operating transfers in (out)	(149,362)	-	-	149,362	-	-
Excess (Deficiency) of Revenues And Other Financing Sources Over Expenditures and other Financing Uses	93,536	(1,075)	138,112	12,155	22,520	265,248
Fund Balance - beginning of year	2,548,304	479,471	612,919	710,913	678,064	5,029,671
Fund Balance - end of year	\$ 2,641,840	\$ 478,396	\$ 751,031	\$ 723,068	\$ 700,584	\$ 5,294,919

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of
Governmental Funds to the Statement of Activities
Year Ended June 30, 2021

Amounts reported for governmental activities in the statement of activities are different due to the following:

Net Change in Fund Balances-Total Governmental Funds **\$ 265,248**

Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful life lives and reported as depreciation expense as follows:

Total capital outlay	\$	213,488	
Less current year depreciation		<u>(204,366)</u>	
Net reduction			9,122

Property taxes in the statement of activities that do not provide current financial resources are not reported as revenue in the funds. Deferred property tax, accrual basis change (43,670)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in compensated absences liability			(3,521)
Change in energy efficient project loan			<u>4,198</u>

Change in Net Position of Governmental Activities **\$ 231,377**

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater
Statement of Fiduciary Net Position
Fiduciary Funds
June 30, 2021**

	Pension Trust Funds	Private Purpose Trust Funds
Assets:		
Investments - at fair value	\$ 2,436,858	\$ 1,631,868
Contribution receivable	14,834	-
Total Assets	<u>2,451,692</u>	<u>1,631,868</u>
Net Position:		
Reserved for pension benefits	2,451,692	-
Reserved for scholarships	-	1,631,868
	<u>\$ 2,451,692</u>	<u>\$ 1,631,868</u>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater
Statement of Changes in Fiduciary Net Position
Fiduciary Funds
Year Ended June 30, 2021**

	Pension Trust Funds	Private Purpose Trust Funds
Additions:		
Contribution		
Employees	\$ 103,556	\$ -
Town	46,572	-
Other	12,103	2,000
Investment income:		
Interest and dividends	15,412	50,050
Realized and unrealized gains (losses)	407,512	112,791
Gross investment income	<u>422,924</u>	<u>162,841</u>
Less: investment expense	<u>-</u>	<u>6,376</u>
Net investment income	<u>422,924</u>	<u>156,465</u>
Total additions	585,155	158,465
Deductions:		
Scholarship awards	-	118,700
Pension benefits	<u>1,958</u>	<u>-</u>
Total deductions	<u>1,958</u>	<u>118,700</u>
Net Increase	583,197	39,765
Net Position Held In Trust For Pension Benefits and Scholarships		
Beginning of year	<u>1,868,495</u>	<u>1,592,103</u>
End of year	<u>\$ 2,451,692</u>	<u>\$ 1,631,868</u>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies:

The accompanying basic financial statements of the Town of Bridgewater, Connecticut (the “Town”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Town’s significant accounting policies are described below.

A. Reporting Entity:

The Town of Bridgewater, Connecticut was incorporated in 1856 under the provisions of the Connecticut General Statutes, and has a population of approximately 1,800 living within an area of 17.3 square miles. The Town is located in Litchfield County. The Town operates under a Town Meeting, Board of Selectmen and Board of Finance form of government. The Town provides the following services: public safety, public works, parks and recreation, health and social services, planning and zoning and education by being part of Shepaug Regional School District #12, of which the Towns of Bridgewater, Roxbury, and Washington are members. Town appropriations to the school district are determined by a separate taxpayer approved budget and the percentage of Bridgewater residents attending the District's schools.

The Legislative authority of the Town is vested in the Town Meeting. The First Selectman is the chief executive, chief administrative officer and budget-making authority of the Town. The Board of Finance is responsible for revising the proposed budget and submitting the final budget to the Town Meeting. The Board of Finance is also responsible for establishing the annual property tax rate. The Town has the power to incur indebtedness by issuing bonds or notes as provided by the Connecticut General Statutes.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. The criteria provided in Government Accounting Standards Board Codification have been considered and as a result, the potential component units discussed below are not included in the Town’s reporting entities because of their operational significance and financial relationship with the Town.

- Regional School District No. 12 – The School District provides educational services and facilities for the Towns of Washington, Roxbury and Bridgewater, Connecticut. The Town pays a proportional share of the expenses of the district.
- Bridgewater Volunteer Fire Department, Inc. and Bridgewater Library Association – These potential component units have separate elected boards and provide services to residents, generally within the geographic boundary of the Town. They are excluded from the reporting entity because the Town does not have the ability to exercise, influence, or control the daily operations.

B. Jointly Governed Organizations:

Regional Animal Control Authority

The Regional Animal Control Authority (the “Authority”) was created by the Towns of Bridgewater, New Milford, Roxbury, and Sherman to enforce laws relating to animals within the four-town region. The Authority is supported by assessments to the participating towns based upon population census. The Town appropriated \$12,966 and expended \$12,738 for operation of the Authority for the year ended June 30, 2021. The Bridgewater First Selectman is the current chairman for the Authority.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies (continued):

B. Jointly Governed Organizations (continued)

Lake Lillinonah Authority

The Lake Lillinonah Authority (the “Lake Authority”) was created by the Towns of Bridgewater, Brookfield, New Milford, Newtown, Bridgewater, and Southbury by local ordinances. The Lake Authority is comprised of three delegates from each member town. The Town appropriated \$27,000 and expended \$27,164 for the operation of the Lake Authority for the year ended June 30, 2021.

Housatonic Resource Recovery Authority

The Town and ten other local municipalities each appoint the governing board of the Housatonic Resource Recovery Authority, with which the Town contracts for waste management services. Each Town is awarded voting units based upon population.

Western Connecticut Council of Governments (WestCOG)

The Town and eighteen other local municipalities each appoint the governing board of WestCOG to provide a regional forum for information exchange and regional planning. The WestCOG is supported by Federal and State grants and assessments to the member Towns based upon population census. The Town appropriated and expended \$4,978 for the operation of the WestCOG for the year ended June 30, 2021.

C. Government-Wide and Fund Financial Statements:

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* included 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses, as applicable. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are defined as major or non-major in the basic financial statements according to GASB reporting standards, which categorize funds based on relative size and materially.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies (continued):

C. Government-Wide and Fund Financial Statements (continued):

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns, and the six nonmajor funds are aggregated into one column in the financial statements under the caption nonmajor governmental funds. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements.

D. Measurement Focus and Basis of Accounting:

Government-Wide Statements

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

Fund Financial Statements

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

General Fund:

The General fund is the Town’s primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies (continued):

D. Measurement Focus and Basis of Accounting (continued):

Special Revenue Fund:

The Town Aid Road Fund accounts for Connecticut Department of Transportation grants to be used for construction, reconstruction, improvement, or maintenance or improved and unimproved road and other transportation related services as set forth in the General Statutes of Connecticut.

The Harris Fund was created to account and finance, the improvement of the Town’s recreational facilities and town buildings.

Capital Projects Funds:

The Capital Non-Recurring Fund as authorized by General Statutes of Connecticut, is used for financing all or part of the planning, construction, reconstruction or acquisition of capital facilities, improvements or equipment.

The Town also reports the following six Nonmajor Governmental Funds:

Special Revenue Funds, are used to account for specific revenues that are legally restricted to expenditures for a particular purpose:

Records Preservation Fund – is used to account for recording fees and state grants restricted for document preservation along with the related expenditures.

Bridgewater Gift Fund – is used to account for donations and assistance to those in need.

Recreational Gift Fund – is used to account for the financial support of recreational leisure programs.

Capital Project Fund, is used to account for major capital facilities and the acquisition of equipment:

Open Space and Land Acquisition Fund – is used to account for the purchase of land for open space.

Permanent Funds, are used to report resources that are legally restricted. Only the earnings, not principal, may be used for purposes that support the Town’s programs.

Burnham Fund – is used to account for assistance to those in need.

Bridgewater Library – is used to account for financial support of the public library.

Additionally, the Town reports the following fund types:

Fiduciary Funds, are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations, and other governments. Fiduciary funds are not included in the government-wide financial statements. The fiduciary funds are as follows:

Pension Trust Funds – is used for the accumulation of resources to be used for retirement benefits.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies (continued):

D. Measurement Focus and Basis of Accounting (continued):

Private Purpose Trust Funds – is used to account for resources legally held in trust for the benefit of individuals, private organizations or other governments.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all property taxes including interest and lien fees.

Use of Restricted Resources

When an expense is incurred that can be paid using either restricted or unrestricted resources (net assets), the Town’s policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the Town’s policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

E. Assets, Liabilities, and Net Assets or Equity

Deposits and Investments

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be placed with any “qualified public depository” as defined by statute, which has its main place of business in the State of Connecticut.

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax-exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds does not specify permitted investments. Therefore, investments of such funds are generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

Town investments are reported at fair value.

Receivables:

In the government-wide financial statements, property taxes are shown net of an allowance for uncollectibles of \$7,000. The allowance is calculated based upon prior years' collections.

In the fund financial statements, all property taxes receivable at June 30, 2021, which have not been collected within 60 days of June 30, have been recorded as deferred inflows, since they are not considered to be available to finance expenditures of the current year. Taxes collected during the 60 days period have been recorded as revenue.

Town of Bridgewater
Notes to Financial Statements

Note “1” - Summary of Significant Accounting Policies (continued):

E. Assets, Liabilities, and Net Assets or Equity (continued):

Property taxes are assessed of October 1 and billed the following July. Real and personal property bills are payable in two installment, July 1 and January 1. Motor vehicle taxes are payable in one installment on July 1, with the Motor vehicle supplemental bills payable on January 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Liens are effective on the assessment date and are continued by filing before the end of the fiscal year following the due date.

Capital Assets

Capital assets, which includes property, plant, and equipment are reported in the government-wide financial statements. Capital assets are defined by the town as assets with an initial, individual cost of more than \$5,000 and with an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

As permitted under GASB Statement 34, the Town has elected to prospectively capitalize infrastructure assets in the statement of net position beginning July 1, 2003.

Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	25
Buildings	40-50
Building improvements	5-30
Machinery, Equipment and Vehicle	3-20
Infrastructure	20-40

Interfund Activity

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. On fund financial statements, short-term interfund loans are classified as interfund “due from/to other funds”. These amounts are eliminated in the statement of net position.

Compensated Absences

Town employees accumulate, by prescribed formula, sick leave for subsequent use or for payment upon termination or retirement. Accumulated vacation and personal days must be used by the year end and are not cumulative. Sick leave expenses to be paid in future periods are accrued when incurred in the government-wide financial statements. A liability for these accounts is reported in governmental funds only for amounts expected to be paid with available resources, for example, as a result of employee resignations and retirements. The General Fund is the primary source to liquidate compensated absences.

**Town of Bridgewater
Notes to Financial Statements**

Note “1” - Summary of Significant Accounting Policies (continued):

E. Assets, Liabilities, and Net Assets or Equity (continued):

Accrued Liabilities and Long-term Debt

All accrued liabilities and long-term debt are reported in the government-wide financial statements.

Long-term debt is recognized as a liability of a governmental fund when it is due or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

Fund Equity and Net Assets – Governmental Funds

Beginning with the fiscal year 2011, the Town implemented GASB Statement 54 “Fund Balance Reporting and Governmental Fund Type Definitions”. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

- Nonspendable fund balance – amounts that are not in a spendable form (such as inventory) or are required to be maintained intact, legally or contractually.
- Restricted fund balance – amounts constrained to specific purposes by external parties, constitutional provisions or enabling legislation.
- Committed fund balance – amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority, the Town Meeting.
- Assigned fund balance – amounts the governmental intends to use for a specific purpose as authorized by the Town’s Board of Selectman and Finance.
- Unassigned fund balance – amounts that are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

The Town does not have a minimum fund balance policy.

In the government-wide financial statements, net position is classified into the following categories:

Net investment in Capital Assets

This category presents the net position that reflect capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purpose is excluded.

Restricted Net Position

This category presents the net position restricted by external parties (creditors, grantors, contributions or laws and regulations).

Unrestricted Net Position

This category represents the net position of the Town, which are not restricted.

**Town of Bridgewater
Notes to Financial Statements**

Note "1" - Summary of Significant Accounting Policies (continued):

E. Assets, Liabilities, and Net Assets or Equity (continued):

Pension Accounting:

Pension Trust Funds

Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Governmental Funds

Expenditures are recognized when they are paid or are expected to be paid with current available resources.

The Town makes contributions based on the provisions of the defined contribution plan.

F. Estimates

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

Note "2" - Budgetary Compliance:

Budgetary Compliance – The General Fund

In January each department head, officer, head of office, board and/or commission submits detailed estimates of expenditures for the ensuing fiscal year to the Board of Selectman and Board of Finance.

The Board of Selectmen reviews all proposed estimates of expenditures as well as estimated revenues to be collected. After discussing and reaching agreement, the Board of Selectmen forwards the proposed budget to the Board of Finance for review. The Board of Finance then prepares a proposed General Town Budget.

The Board of Finance holds a public hearing on the proposed budget prior to presenting it to the Annual Town Meeting in May. Following approval of the proposed budget at the Town meeting, the Board of Finance establishes the tax rate.

The Town Meeting legally appropriates this budget as one balance for revenue and on department basis for expenditures and transfers. The Board of Finance is authorized to approve additional appropriations up to and including \$20,000 per department per year, however no more than one additional appropriation per department can be made without town meeting approval.

The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.

**Town of Bridgewater
Notes to Financial Statements**

Note "2" - Budgetary Compliance (continued):

Budgetary Compliance – The General Fund (continued):

A transfer from the General Fund to the Capital Projects Fund for \$150,000 was authorized by Town Meeting during the year. The Board of Finance authorized the transfer of \$3,500 from the contingency budget line item to the elections budget line item.

Budgetary Compliance - Other Governmental Funds:

Although the Town prepares internal budgets for its special revenue funds and capital projects funds, it does not consider these to be legally adopted since they are not voted at Town Meeting. Considering a cost-benefit analysis, it is not practical for the Town to formally budget and report budgeting information for special revenue funds and capital project funds.

Budgets for the various special revenue funds and capital project funds that are utilized to account for specific grant programs are established in accordance with requirements for the grantor agencies. Such budgets do not lapse and may comprise more than one fiscal year.

Encumbrances:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the Town.

Note "3" – Cash and Cash Equivalents, Deposits and Investments:

A. Cash and Cash Equivalents

The following is a summary of cash and cash equivalents at June 30, 2021:

	<u>Governmental Funds</u>
Deposits:	
Demand accounts & money market accounts	\$ 2,010,864
Certificate of deposits	<u>791,641</u>
Total deposits	2,802,505
Petty Cash and Cash on Hand	200
Cash Equivalents:	
State Short-Term Investment Fund (STIF)	650,000
Repurchase agreements	<u>2,069,635</u>
Total cash equivalents	<u>2,719,635</u>
Total Cash and Cash Equivalents	<u>\$ 5,522,340</u>

B. Deposits – Custodial Credit Risk

Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2021, the carrying amount of the Town's deposits, including certificate of deposit of \$791,641, was \$2,802,503 and the bank balance was \$2,840,940.

Town of Bridgewater
Notes to Financial Statements

Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):

B. Deposits – Custodial Credit Risk (continued)

Of the Town’s bank balance \$2,331,861 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 2,098,675
Uninsured and collateralized held by pledging Bank’s trust department not in the town’s name	<u>233,186</u>
Total amount subject to custodial credit risk	<u>\$ 2,331,861</u>

C. Cash Equivalents

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2021, the Town’s cash equivalents amounted to \$2,719,635, comprised of repurchase agreements and secured municipal account balances of \$2,069,635 and State Short-Term Investment Fund balance of \$650,000.

Amounts held in the repurchase agreement accounts and secured municipal accounts were collateralized with collateral held by the banks’ trust departments or agents, but not in the Town’s name.

The following table provides a summary of the Town’s cash equivalents as rated by nationally recognized statistical rating organizations. The State of Connecticut Short-Term Investment Fund (STIF) is a “2a7-Like” pool. The fair value of the portion in the pool is the same as the value of the pool shares.

State of Connecticut Short-Term Investment Fund (STIF)	<u>Standard and Poor’s</u> AAAm
--	------------------------------------

D. Investments

At June 30, 2021, the Town’s investments consisted of the following:

<u>Types of Investments</u>	<u>Fair Value</u>	<u>Average Credit Rating</u>	<u>Investment Maturity</u>
<u>Primary Government:</u>			
<i>Nonmajor Funds</i>			
Money market accounts	\$ 3,127	not rated	N/A
Mutual funds	<u>241,398</u>	**	N/A
Total Primary Government	<u>\$ 244,525</u>		

Town of Bridgewater
Notes to Financial Statements

Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):

D. Investments (continued)

Fiduciary Funds:

Pension Trust Funds

Money market accounts	\$ 95,081	not rated	N/A
Mutual funds	<u>2,341,777</u>	**	N/A
Total Pension Trust Funds	2,436,858		

Private Purpose Trust Funds

Money market accounts	15,723	not rated	N/A
U.S. Government agencies	24,639	N/A	N/A
Exchange Traded & Closed End Funds	10,012	N/A	N/A
Mutual funds	<u>1,581,494</u>	**	N/A
Total Private Purpose Trust Funds	<u>1,631,868</u>		

Total Fiduciary Funds \$ 4,068,726

- N/A indicates rating is not applicable.

** These investments are uninsured and unregistered with securities held by the counterparties, but not in the Town's name.

- Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
- Credit risk - The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations or any State or political subdivision or in obligations of the State of Connecticut or political subdivision. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure.

E. Fair Value Measurements

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair values of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Town did not hold any investments on June 30, 2021 whose fair value was determined using Level 3 inputs.

**Town of Bridgewater
Notes to Financial Statements**

Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):

E. Fair Value Measurements (continued)

The following is a summary of the fair value hierarchy of the fair value of investments of the Town as of June 30, 2021.

Investments by Fair Value Level	Fair Value Measurements Using:		Total
	<u>Quoted Prices in Active Markets For Identical Assets (Level 1)</u>	<u>Significant Other Observable Inputs (Level 2)</u>	
Money Market Funds	\$ 113,931	\$ ---	\$ 113,931
U.S. Government Agencies	---	24,639	24,639
Exchange Traded & Closed End Funds	---	10,012	10,012
Mutual Funds	<u>4,164,669</u>	<u>---</u>	<u>4,164,669</u>
Total Investment & Cash Equivalent by Fair Value Level	<u>\$ 4,278,600</u>	<u>\$ 34,651</u>	<u>\$ 4,313,251</u>

The Town's investments that are classified in Level 1 are measured on a recurring basis, using market quotations for investments that have quoted prices in active markets. The Town's investments that are classified in Level 2 are measured using matrix pricing techniques using various pricing vendors. Matrix pricing is used to value securities based on their relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by our custodian bank.

Note "4" – Property Taxes Receivable:

Property taxes receivables at June 30, 2021, including the applicable allowances for uncollectible accounts, are as follows:

Property taxes	\$ 10,049
Accrued interest and lien fees on taxes	<u>2,990</u>
Gross receivables	13,039
Less: allowance for uncollectibles	<u>7,000</u>
<u>Net Receivables</u>	<u>\$ 6,039</u>

Note "5" - Interfund Transfers:

Transfers are used to (1) move revenues from the fund the statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

**Town of Bridgewater
Notes to Financial Statements**

Note "5" - Interfund Transfers (continued):

Interfund transfers for the year ended June 30, 2021, consisted of the following:

	<u>Major Funds</u>	
	<u>General</u>	<u>Non-Recurring</u>
	<u>Fund</u>	<u>Capital</u>
	<u>Fund</u>	<u>Expenditure</u>
	<u>Fund</u>	<u>Fund</u>
Net Transfers (From) To	\$(<u>149,362</u>)	\$ <u>149,362</u>

Note "6" - Capital Assets:

Capital asset activity for the year ended June 30, 2021 was as follows:

	<u>Beginning</u>		<u>Decreases &</u>	<u>Ending</u>
	<u>Balance</u>	<u>Increases</u>	<u>Reclasses</u>	<u>Balance</u>
Capital Assets – Not Depreciated:				
Land	\$ 1,508,421	\$ ---	\$ ---	\$ 1,508,421
Construction in Progress – Center St.	117,912	131,151	---	249,063
Construction in Progress – Grange	51,389	825	---	52,214
Construction in Progress – Muni Parking	---	50,750	---	50,750
Total Capital Assets – Not Depreciated	<u>1,677,722</u>	<u>182,726</u>	---	<u>1,860,448</u>
Capital Assets – Depreciated				
Land Improvements	193,595	---	---	193,595
Building & Improvements	3,154,078	---	---	3,154,078
Machinery & Equipment	1,880,423	30,762	---	1,911,185
Infrastructure	<u>770,588</u>	---	---	<u>770,588</u>
Total Capital Assets - Depreciated	<u>5,998,684</u>	<u>30,762</u>	---	<u>6,029,446</u>
Less Accumulated Depreciation:				
Land Improvements	80,969	9,826	---	90,795
Building & Improvements	1,679,252	50,660	---	1,729,912
Machinery & Equipment	1,257,016	107,914	---	1,364,930
Infrastructure	<u>162,512</u>	<u>35,966</u>	---	<u>198,478</u>
Total Accumulated Depreciation	<u>3,179,749</u>	<u>204,366</u>	---	<u>3,384,115</u>
Total Capital Assets Being Depreciated - Net	<u>2,818,935</u>	<u>(173,604)</u>	---	<u>2,645,331</u>
Capital Assets, Net	<u>\$ 4,496,657</u>	<u>\$ 9,122</u>	<u>\$ ---</u>	<u>\$ 4,505,779</u>

Depreciation is charged to the following Governmental Activities:

General Government	\$ 50,404
Public Works	132,501
Public Safety	4,139
Recreation	<u>17,322</u>
Total depreciation expense, Governmental Activities	<u>\$ 204,366</u>

**Town of Bridgewater
Notes to Financial Statements**

Note "7" - Long-Term Debt:

The following is a summary of activity for the year ended June 30, 2021. The General Fund has historically been used to liquidate the following Long-Term Debt:

	<u>Balance</u> <u>July 1, 2020</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance</u> <u>June 30, 2021</u>	<u>Due Within</u> <u>One Year</u>
<u>Compensated Absences</u>					
Various vested employee benefits as explained in Note "1", summary of significant accounting policies	\$ 34,039	\$ 7,251	\$(3,730)	\$ 37,560	\$ ---
<u>Energy Efficient Project Loan</u>					
Energy efficient lighting, interest-free, loans from Eversource. Payable in yearly installments of \$4,198 until September 2023.	<u>11,193</u>	<u>---</u>	<u>(4,198)</u>	<u>6,995</u>	<u>4,198</u>
Totals	<u>\$ 45,232</u>	<u>\$ 7,251</u>	<u>\$(7,928)</u>	<u>\$ 44,555</u>	<u>\$ 4,198</u>

The following is a summary of the Town's aggregate debt service requirements related to the Energy Efficient Project Loan:

<u>Year Ending June 30,</u>	
2022	\$ 4,198
2023	<u>2,797</u>
Total	<u>\$ 6,995</u>

Note "8" - Interfund Balances:

At June 30, 2021, the amounts due from and due to other funds is as follows: These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting systems, and (3) payments between funds are made.

	<u>Due From</u> <u>Other Funds</u>	<u>Due to</u> <u>Other Funds</u>
Major Funds:		
Harris Fund	\$ <u>---</u>	\$ <u>34,917</u>
Capital Non-Recurring Expenditure Fund	\$ <u>34,871</u>	\$ <u>---</u>
Open Space & Land Acquisition Fund	\$ <u>46</u>	\$ <u>---</u>

**Town of Bridgewater
Notes to Financial Statements**

Note "9" - Operating Deficiencies and/or Fund Deficits:

At June 30, 2021, the following individual funds had operating deficiencies and/or fund deficits, none of which constitutes a violation of statutory provisions.

	<u>Operating Deficiency</u>	<u>Fund Deficit</u>
Major Fund:		
Harris Fund	\$ <u>1,075</u>	\$ <u>---</u>
Nonmajor Fund:		
Burnham Fund	\$ <u>6,372</u>	\$ <u>---</u>

Note "10" – Pension Plans:

A. Defined Contribution Plan

The Town administers a multiple employer defined contribution plan (Money Purchase Plan) which covers substantially all employees and elected officials of the Town, employees of the Regional Animal Control Authority, and one employee of the Newtown Health District. The plan is included in the Town's financial statements as a Pension Trust Fund. At June 30, 2021, the net position, all vested, available for benefits were \$1,274,977.

At June 30, 2021, there were 20 participants including four employees of the Regional Animal Control Authority and one of the Newtown Health District covered under the plan. To be eligible, employees must be twenty-one and have completed one year of service working at least 500 hours. Town and Regional Animal Control Authority contributions to the plan are six percent of compensation for participants with less than ten years of service and seven percent for participants with more than nine years of service. At age sixty-five, plan participants are entitled to a lump sum payment or a retirement benefit. Participants who have completed five years of service are entitled to a lump sum payment upon termination of employment.

The Town and Regional Animal Control Authority contributions totaled \$46,572 and \$12,103, respectively, for the year ended June 30, 2021.

B. Deferred Compensation Plan

The Town has established a deferred compensation plan in accordance with Internal Revenue Service Code Section 457. The plan, available to substantially all employees and elected officials of the Town and employees of the Regional Animal Control Authority, permits them to defer a portion of their salary while employed by either agency until future years. The amount deferred is not available to employees until termination, retirement, death or unforeseeable emergency. The plan is reported as a Pension Trust fund. At June 30, 2021, the plan had a net position of \$1,176,715 that was not available to the Town's general creditors.

**Town of Bridgewater
Notes to Financial Statements**

Note "11" – Risk Management:

The Town is exposed to various risks of loss involving torts, theft of, damage to, and destruction of assets, errors, and omissions, injuries of employees, natural disaster and public official liabilities. The Town generally obtains commercial insurance for these risks and any claim(s) have not exceeded commercial coverage. There have been no significant reductions in coverage from the prior year.

Note "12" – Contingent Liabilities:

The Town has received State grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material to the financial statements.

The Town is contingently liable for Regional School District No. 12 serial bonds, anticipation notes and other long-term debt payable through the fiscal year 2039-40. The amount 20.30% attributable to the Town at June 30, 2021 is \$2,958,725.

Note "13" – Joint Program:

The Town of Bridgewater participated, in accordance with a cooperation agreement, with the Town of Roxbury in the Small Cities Community Development Block Grant Program. The Town of Roxbury, as the lead Town, accounts for all the assets, liabilities and activity of the grant. The program known as Roxbury/Bridgewater Housing Rehabilitation Program provides assistance in the form of interest free loans to eligible owner(s)/occupant(s) for rehabilitation of their homes. The cooperation agreement has expired at the end of the grant period, with four participants in the Town of Bridgewater having an interest free loan and a lien on the related property.

Note "14" – Subsequent Events:

In March 2020, the World Health Organization declared the outbreak of a novel coronavirus (COVID-19) as a pandemic which continues to spread in the United States. As of the date the financial statements were available to be issued, there was considerable uncertainty around the expected duration of the pandemic. The full impact of the COVID-19 outbreak continues to evolve as of the date of this report. At this point, the extent to which COVID-19 may impact the Town's financial condition, and changes in the fair values of its investments or results of operations cannot be reasonably estimated at this time.

In preparing the financial statements, the Town has evaluated events and transactions for potential recognition or disclosure through December 21, 2021, the date the financial statements were available to be issued. Except as disclosed above, there were no subsequent events that require recognition or disclosures in these financial statements.

Town of Bridgewater
Required Supplementary Information
Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non - GAAP Budgetary Basis)
Year Ended June 30, 2021

	Original Budget	Additional Appropriations	Final Budget	Actual	Variance With Final Budget Over (Under)
Revenues:	\$ 6,650,921	\$ -	\$ 6,650,921	\$ 6,677,462	\$ 26,541
Property taxes	18,155	-	18,155	19,668	1,513
Interest and lien fees on property taxes					
State of Connecticut - Grants:					
Educational cost sharing grant	23,564	-	23,564	23,564	-
Elderly tax relief	110	-	110	108	(2)
Veterans & disabled tax relief	2,400	-	2,400	3,126	726
Pilot state property	639	-	639	639	-
Police enforcement fines	120	-	120	315	195
St CT DOT van grant	7,000	-	7,000	-	(7,000)
Other state revenue	587	-	587	9,037	8,450
Mashantuck Pequot/Mohegan fund	3,734	-	3,734	3,734	-
Investment income	40,000	-	40,000	5,524	(34,476)
Licenses and permits					
Permits	50,000	-	50,000	136,855	86,855
Building Dept. budgeted revenue	-	-	-	(73,826)	(73,826)
net of budgeted expenditure variance	40,000	-	40,000	134,288	94,288
Conveyance taxes	250	-	250	961	711
Dog licenses					
Charges for services					
Recording fees	9,800	-	9,800	12,504	2,704
Recreation fees	10,000	-	10,000	1,700	(8,300)
Other charges for services	7,500	-	7,500	21,095	13,595
Constables - private duty	11,100	-	11,100	1,500	(9,600)
Constables - police vehicle	5,550	-	5,550	100	(5,450)
Trash/Recycling Receipts	3,000	-	3,000	2,626	(374)
Other revenues					
Telecommunications tax	5,852	-	5,852	8,228	2,376
ACE/PTO Before and After School Service	30,000	-	30,000	-	(30,000)
RAC Employee Health Contributions	10,000	-	10,000	8,459	(1,541)
Regional School District No. 12 reimbursement	85,000	-	85,000	202,757	117,757
Insurance Reimbursement	6,800	-	6,800	9,899	3,099
Total Revenues	<u>\$ 7,022,082</u>	<u>\$ -</u>	<u>\$ 7,022,082</u>	<u>\$ 7,210,323</u>	<u>\$ 188,241</u>

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Required Supplementary Information
Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non - GAAP Budgetary Basis)
Year Ended June 30, 2021

	Original Budget	Additional Appropriations	Final Budget	Actual	Variance With Final Budget Over (Under)
Expenditures:					
General Government					
Selectmen's Office	\$ 132,942	\$ -	\$ 132,942	\$ 121,823	\$ (11,119)
Probate Court	2,214	-	2,214	2,214	-
Elections	32,559	3,500	36,059	36,687	628
Town Clerk	63,695	-	63,695	59,556	(4,139)
Tax Collector	53,895	-	53,895	52,793	(1,102)
Assessor	67,255	-	67,255	61,647	(5,608)
Treasurer	50,745	-	50,745	46,271	(4,474)
Town Newsletter	9,200	-	9,200	8,311	(889)
Town Hall - Operating	43,612	-	43,612	52,433	8,821
Building Department	63,595	-	63,595	137,421	73,826
Building Dept, budgeted revenue					
net of bugeted expenditure variance	-	-	-	(73,826)	(73,826)
Town Owned Buildings	129,100	-	129,100	127,516	(1,584)
Senior Services	77,995	-	77,995	70,325	(7,670)
Town Van	10,465	-	10,465	6,777	(3,688)
Employee Insurance	277,879	-	277,879	297,852	19,973
Employee Pension	55,000	-	55,000	54,892	(108)
Payroll Taxes	101,958	-	101,958	84,113	(17,845)
Auditor	23,900	-	23,900	23,900	-
Total General Government	<u>1,196,009</u>	<u>3,500</u>	<u>1,199,509</u>	<u>1,170,705</u>	<u>(28,804)</u>
Boards and Commissions					
Legal Defense Fees	25,000	-	25,000	14,317	(10,683)
Board of Finance	811	-	811	648	(163)
Board of Trustees	600	-	600	500	(100)
Board of Assessment Appeals	875	-	875	396	(479)
Planning & Zoning	10,979	-	10,979	9,757	(1,222)
Zoning Board of Appeals	1,000	-	1,000	1,562	562
Conservation/Inland Wetlands	11,682	-	11,682	7,936	(3,746)
Land Use	16,263	-	16,263	15,671	(592)
Recreation Commission	47,125	-	47,125	43,838	(3,287)
Lake Lillinonoah Authority	27,000	-	27,000	27,164	164
Library	110,000	-	110,000	105,000	(5,000)
Total Boards and Commissions	<u>251,335</u>	<u>-</u>	<u>251,335</u>	<u>226,789</u>	<u>(24,546)</u>
Protection					
Police Protection	102,700	-	102,700	57,923	(44,777)
Town Police/Private Duty	10,000	-	10,000	580	(9,420)
State Police/Res Trooper Prog	94,810	-	94,810	90,514	(4,296)
Civil Preparedness	1,746	-	1,746	2,444	698
Fire Prevention Services	41,150	-	41,150	40,874	(276)
Insurance and Bonds	96,030	-	96,030	96,655	625
Regional Animal Control	12,966	-	12,966	12,738	(228)
Street Lighting	6,000	-	6,000	5,505	(495)
Total Protection	<u>365,402</u>	<u>-</u>	<u>365,402</u>	<u>307,233</u>	<u>(58,169)</u>

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Required Supplementary Information
Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non - GAAP Budgetary Basis)
Year Ended June 30, 2021

Expenditures (continued):	Original Budget	Additional Appropriations	Final Budget	Actual	Variance With Final Budget Over (Under)
Highway and Public Works					
Town Garage	\$ 3,250	\$ -	\$ 3,250	\$ 979	(2,271)
Town Roads	581,774	-	581,774	581,900	126
Equipment Maintenance	40,000	-	40,000	41,039	1,039
Town Parks	32,850	-	32,850	26,467	(6,383)
Trash Disposal/Recycling	48,925	-	48,925	38,291	(10,634)
Total Highway & Public Works	<u>706,799</u>	<u>-</u>	<u>706,799</u>	<u>688,676</u>	<u>(18,123)</u>
Health & Welfare					
Welfare	1,000	-	1,000	-	(1,000)
Visiting Nurse	4,000	-	4,000	686	(3,314)
Sanitarian	28,754	-	28,754	29,268	514
OSHA	100	-	100	-	(100)
Total Health and Welfare	<u>33,854</u>	<u>-</u>	<u>33,854</u>	<u>29,954</u>	<u>(3,900)</u>
Miscellaneous					
Tax Refunds	1,000	-	1,000	423	(577)
Cemeteries	100	-	100	-	(100)
Unemployment	2,000	-	2,000	575	(1,425)
Celebrations	3,000	-	3,000	948	(2,052)
Contingency	25,000	(3,500)	21,500	7,940	(13,560)
Uncollectible, prior year legal fees	-	-	-	37,291	37,291
Student Enrichment Program	47,000	-	47,000	15,500	(31,500)
Total Miscellaneous	<u>78,100</u>	<u>(3,500)</u>	<u>74,600</u>	<u>62,677</u>	<u>(11,923)</u>
Education	4,481,391	-	4,481,391	4,481,391	-
Other Financing Uses:					
Operating transfers out					
Capital projects fund	-	150,000	150,000	149,362	(638)
Total Expenditures	<u>7,112,890</u>	<u>150,000</u>	<u>7,262,890</u>	<u>7,116,787</u>	<u>(146,103)</u>
Excess (deficiency) of revenues over Expenditures and Other Financing Sources	(90,808)	(150,000)	(240,808)	93,536	334,344
Fund Balance at beginning of year	<u>90,808</u>	<u>150,000</u>	<u>240,808</u>	<u>2,548,304</u>	<u>2,307,496</u>
Fund Balance at end of year	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 2,641,840</u>	<u>\$ 2,641,840</u>

The accompanying notes are an integral part of these financial statements.

Town of Bridgewater
Notes to Schedule of Revenues, Expenditures and Changes in Fund Balance
General Fund Budget and Actual (Non-GAAP Budgetary Basis)
Year Ended June 30, 2021

Basis:

The Schedule of Revenues, Expenditures and Changes in Fund Balance of the General Fund Budget and Actual (Non-GAAP Budgetary Basis) present a comparison of the original and final legally-adopted budget with actual data on a budgetary basis.

Reconciliation Between Budgetary Basis and Generally Accepted Accounting Principles (GAAP) Basis:

The budget for the General Fund has been prepared substantially on the cash basis, whereas actual revenues and expenditures were determined on the modified accrual basis. The budget comparison was not adjusted to the cash basis because the differences were not significant. Expenditures in excess of appropriations in budget line items are primarily due to the addition of accruals at year end.

For budget purposes, the Town recognizes educational refunds of prior year fund balances and other credits from Regional School District #12 a revenue. GAAP requires refunds for prior year and other credits to offset educational expenditures.

For budget purposes, the Town recognizes workers compensation insurance policy refunds as revenue. GAAP requires that these refunds be offset against the insurance expenditures.

For budget purposes, the Town recognizes RAC employee health insurance contribution as revenue. GAAP requires these contributions be offset against health insurance expenditures since they are a reimbursement of the expenditures.

	<u>General Fund</u>		
	<u>Total Revenues</u>	<u>Total Expenditures and Other Sources</u>	<u>Fund Balance</u>
Non-GAAP Budgetary Basis Statement - June 30, 2021 - Actual	\$ 7,210,323	\$ 7,116,787	\$ 2,641,840
Prior year refund from RSD #12	(202,757)	(202,757)	-
Insurance refund	(9,899)	(9,899)	-
RAC employee health insurance contribution	(8,459)	(8,459)	-
Gross up revenue & expenditures for building fees budgeted net	73,826	73,826	-
Actual GAAP - June 30, 2021	<u>\$ 7,063,034</u>	<u>\$ 6,969,498</u>	<u>\$ 2,641,840</u>

Town of Bridgewater
 Nonmajor Governmental Funds
 Combining Balance Sheet
 June 30, 2021

	Special Revenue Funds				Capital Project		Permanent	
	Records		Bridgewater		Recreation	Open Space	Burnham	Bridgewater
	Preservation	Gift	Gift	Acquisition				
Assets:								
Cash and cash equivalents	\$ 35,120	9,079	\$ 3,255	\$ 78,204	\$ 329,855	\$ -	\$ 455,513	
Investments - at fair value	-	-	-	-	-	244,525	244,525	
Accounts receivable	500	-	-	-	-	-	500	
Due from other funds	-	-	-	46	-	-	46	
Total Assets	<u>\$ 35,620</u>	<u>\$ 9,079</u>	<u>\$ 3,255</u>	<u>\$ 78,250</u>	<u>\$ 329,855</u>	<u>\$ 244,525</u>	<u>\$ 700,584</u>	
Fund balances:								
Nonspendable:								
Principal of Permanent Funds	\$ -	-	-	-	\$ 326,764	\$ 77,711	\$ 404,475	
Restricted for:								
Burnham Library	-	-	-	-	-	166,814	166,814	
Social services	-	9,079	3,255	-	3,091	-	15,425	
Public record preservation	35,620	-	-	-	-	-	35,620	
Committed for:								
Land acquisition for open space	-	-	-	78,250	-	-	78,250	
Total Fund Balances	<u>\$ 35,620</u>	<u>\$ 9,079</u>	<u>\$ 3,255</u>	<u>\$ 78,250</u>	<u>\$ 329,855</u>	<u>\$ 244,525</u>	<u>\$ 700,584</u>	
Total Liabilities and Fund Balances	<u>\$ 35,620</u>	<u>\$ 9,079</u>	<u>\$ 3,255</u>	<u>\$ 78,250</u>	<u>\$ 329,855</u>	<u>\$ 244,525</u>	<u>\$ 700,584</u>	

**Town of Bridgewater
Nonmajor Governmental Funds
Combining Statement of Revenues, Expenditures and Changes in Fund Balances
Year Ended June 30, 2021**

	Special Revenue Funds			Capital Project		Permanent		Totals
	Records Preservation	Bridgewater Gift	Recreation Gift	Open Space & Land Acquisition	Burnham Fund	Bridgewater Library		
Revenues:								
Investment income:								
Interest and dividends	\$ -	\$ 9	\$ -	\$ 574	\$ 1,360	\$ 8,640	\$	10,583
Realized and unrealized losses	-	-	-	-	-	15,461	-	15,461
Intergovernmental	5,500	-	-	-	-	-	-	5,500
Charges for services and other	6,310	-	-	-	-	-	-	6,310
Total Revenues	<u>11,810</u>	<u>9</u>	<u>-</u>	<u>574</u>	<u>1,360</u>	<u>24,101</u>	<u>-</u>	<u>37,854</u>
Expenditures:								
General government	-	-	-	-	-	1,175	-	1,175
Health and welfare	-	-	-	-	7,732	-	-	7,732
Boards and Commissions	-	-	-	-	-	6,427	-	6,427
Total Expenditures	<u>-</u>	<u>-</u>	<u>-</u>	<u>-</u>	<u>7,732</u>	<u>7,602</u>	<u>-</u>	<u>15,334</u>
Excess (Deficiency) of revenues over expenditures	<u>11,810</u>	<u>9</u>	<u>-</u>	<u>574</u>	<u>(6,372)</u>	<u>16,499</u>	<u>-</u>	<u>22,520</u>
Fund Balance - beginning of year	<u>23,810</u>	<u>9,070</u>	<u>3,255</u>	<u>77,676</u>	<u>336,227</u>	<u>228,026</u>	<u>-</u>	<u>678,064</u>
Fund Balance - end of year	<u>\$ 35,620</u>	<u>\$ 9,079</u>	<u>\$ 3,255</u>	<u>\$ 78,250</u>	<u>\$ 329,855</u>	<u>\$ 244,525</u>	<u>\$</u>	<u>700,584</u>

**Town of Bridgewater
Combining Statement of Fiduciary Net Position
Year Ended June 30, 2021**

	<u>Pension Trust Funds</u>		
	Defined Contribution Plan	Deferred Compensation Plan	Total
Assets			
Investments	\$ 1,260,143	\$ 1,176,715	\$ 2,436,858
Contribution receivable	14,834	-	14,834
Total Assets	<u>1,274,977</u>	<u>1,176,715</u>	<u>2,451,692</u>
Net Position			
Reserved for Pension Benefits	<u>1,274,977</u>	<u>1,176,715</u>	<u>2,451,692</u>
Total Net Position	<u>\$ 1,274,977</u>	<u>\$ 1,176,715</u>	<u>\$ 2,451,692</u>

**Town of Bridgewater
Combining Statement of Fiduciary Net Position (continued)
Year Ended June 30, 2021**

		Private Purpose Trust Funds					
		W. Sills Gould Scholarship	Jespersen Scholarship	Bridgewater Scholarship	Margaret Ford Scholarship	M. Hines Memorial Scholarship	Total
Assets							
Investments		\$ 166,859	\$ 528,101	\$ 885,698	\$ 40,851	\$ 10,359	\$ 1,631,868
Total Assets		<u>166,859</u>	<u>528,101</u>	<u>885,698</u>	<u>40,851</u>	<u>10,359</u>	<u>1,631,868</u>
Net Position		<u>166,859</u>	<u>528,101</u>	<u>885,698</u>	<u>40,851</u>	<u>10,359</u>	<u>1,631,868</u>
Reserved for Scholarships							
Total Net Position		<u><u>\$ 166,859</u></u>	<u><u>\$ 528,101</u></u>	<u><u>\$ 885,698</u></u>	<u><u>\$ 40,851</u></u>	<u><u>\$ 10,359</u></u>	<u><u>\$ 1,631,868</u></u>

Town of Bridgewater
Combining Statement of Changes in Fiduciary Net Position
Year Ended June 30, 2021

	Pension Trust Funds		
	Defined Contribution Plan	Deferred Compensation Plan	Total
Additions			
Contributions			
Employees	\$ -	\$ 103,556	\$ 103,556
Town	46,572	-	46,572
Others	12,103	-	12,103
Total Contributions	<u>58,675</u>	<u>103,556</u>	<u>162,231</u>
Investment Income			
Interest and dividends	11,494	3,918	15,412
Realized and unrealized gains	178,656	228,856	407,512
Total Additions	248,825	336,330	585,155
Deductions			
Pension benefits	<u>1,267</u>	<u>691</u>	<u>1,958</u>
Total Deductions	<u>1,267</u>	<u>691</u>	<u>1,958</u>
Change in Net Position	247,558	335,639	583,197
Net Position, Beginning of Year	<u>1,027,419</u>	<u>841,076</u>	<u>1,868,495</u>
Net Position, End of Year	<u>\$ 1,274,977</u>	<u>\$ 1,176,715</u>	<u>\$ 2,451,692</u>

**Town of Bridgewater
Combining Statement of Changes in Fiduciary Net Position (continued)
Year Ended June 30, 2021**

	Private Purpose Trust Funds					Total
	W. Sills Gould Scholarship	Jespersen Scholarship	Bridgewater Scholarship	Margaret Ford Scholarship	M. Hines Memorial Scholarship	
Additions						
Contributions-other	\$ -	\$ -	\$ 2,000	\$ -	\$ -	\$ 2,000
Investment Income						
Interest and dividends	3,180	21,909	22,852	1,765	344	50,050
Realized and unrealized gains (losses)	(5,490)	39,657	74,152	4,177	295	112,791
Total Additions	(2,310)	61,566	99,004	5,942	639	164,841
Deductions						
Scholarship awards	6,575	41,452	66,875	3,330	468	118,700
Investment Fees	856	2,552	2,788	180	-	6,376
Total Deductions	7,431	44,004	69,663	3,510	468	125,076
Change in Net Position	(9,741)	17,562	29,341	2,432	171	39,765
Net Position, Beginning of Year	176,600	510,539	856,357	38,419	10,188	1,592,103
Net Position, End of Year	\$ 166,859	\$ 528,101	\$ 885,698	\$ 40,851	\$ 10,359	\$ 1,631,868

Town of Bridgewater
 Schedule of Property Taxes Levied, Collected and Outstanding (Report of the Tax Collector)
 Year Ended June 30, 2021

	Taxes Receivable July 1, 2020	LAWFUL CORRECTIONS		Net Transfers (To) From Suspense	Adjusted Taxes Receivable	COLLECTIONS			Taxes Receivable June 30, 2021	
		Lawful Additions	Corrections Reductions			Taxes and other costs	Refunds and Adjustments	Total Net Collections		
Grand List : October 1, 2019	\$ 6,641,561	\$ 4,921	\$ (4,576)	\$ (2,690)	\$ 6,639,216	\$ 6,636,594	\$ 7,462	\$ 2,866	\$ 6,646,922	\$ 5,488
2018	42,884	-	(662)	(2,690)	39,532	37,026	6,974	(302)	43,698	2,204
2017	12,583	-	(616)	(36)	11,931	10,777	4,783	-	15,560	1,154
2016	633	-	(123)	-	510	252	172	-	424	258
2015	520	-	(1)	-	519	469	402	-	871	50
2014	1,074	-	-	-	1,074	179	178	-	357	895
2013	192	-	(144)	-	48	48	56	-	104	-
Suspense Book Collections	-	-	-	7	7	7	259	-	266	-
Totals	\$ 6,699,447	\$ 4,921	\$ (6,122)	\$ (5,409)	\$ 6,692,837	\$ 6,685,352	\$ 20,286	\$ 2,564	\$ 6,708,202	\$ 10,049

**Town of Bridgewater
Statement of Debt Limitation
Connecticut General Statutes, Section 7-374(b)
Year Ended June 30, 2021**

Total tax collections (including interest and lien fees)	\$ 6,708,202
Reimbursement for revenue loss on:	
Tax relief for elderly - (CGS 12-129d)	<u>108</u>
Total Receipts From Taxation	<u>\$ 6,708,310</u>

	General Purposes	Schools	Sewers	Urban Renewal	Pension Deficit
Debt Limitation:					
2 1/4 times Base	\$ 15,093,698	-	-	-	-
4 1/2 times Base	-	30,187,395	-	-	-
3 3/4 times Base	-	-	25,156,163	-	-
3 1/4 times Base	-	-	-	21,802,008	-
3 times Base	-	-	-	-	20,124,930
Total Debt Limitation	<u>15,093,698</u>	<u>30,187,395</u>	<u>25,156,163</u>	<u>21,802,008</u>	<u>20,124,930</u>
Indebtedness:					
Town's share of Regional School District debt at 20.3%					
General Obligation Bonds issued 4/10/19 - \$7,575,000	-	1,537,725	-	-	-
Bond Anticipation Note issued 4/8/21 - \$7,000,000	-	1,421,000	-	-	-
Total Indebtedness	<u>-</u>	<u>2,958,725</u>	<u>-</u>	<u>-</u>	<u>-</u>
Debt Limitation In Excess Of Outstanding And Authorized Debt	<u>\$ 15,093,698</u>	<u>\$ 27,228,670</u>	<u>\$ 25,156,163</u>	<u>\$ 21,802,008</u>	<u>\$ 20,124,930</u>

NOTE: In no case shall total indebtedness exceed seven times annual receipts from taxation.



Charles Heaven & Co.
Certified Public Accountants
Waterbury, Connecticut

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Finance
Town of Bridgewater
Bridgewater, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut as of and for the year ended June 30, 2021, and the related notes to the financial statements, which collectively comprise the Town of Bridgewater, Connecticut's basic financial statements, and have issued our report thereon dated December 21, 2021.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Bridgewater, Connecticut's internal control over financial reporting (internal control) as a basis for designing audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions of the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Bridgewater, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Bridgewater, Connecticut's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. *A material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. *A significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town of Bridgewater, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the financial statements. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.



Charles Heaven & Co.
December 21, 2021