



**Charles Heaven & Co.**  
Certified Public Accountants

**TOWN OF BRIDGEWATER  
AUDITED FINANCIAL STATEMENTS  
AND  
SUPPLEMENTAL FINANCIAL DATA  
JUNE 30, 2019**

**Town of Bridgewater**  
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**June 30, 2019**

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Charles Heaven & Co.  
Certified Public Accountants  
Waterbury, Connecticut

## INDEPENDENT AUDITOR'S REPORT

To the Board of Finance  
Town of Bridgewater, Connecticut

### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut, as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town of Bridgewater, Connecticut's basic financial statements as listed in the table of contents.

### ***Management's Responsibility for the Financial Statements***

The Town of Bridgewater, Connecticut's management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

### ***Auditor's Responsibility***

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## ***Opinions***

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut, as of June 30, 2019, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## ***Other Matters***

### ***Required Supplementary Information***

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and budgetary comparison information on Pages 3 through 12 and 37 through 40 be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### ***Other Information***

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Bridgewater, Connecticut's basic financial statements. The combining and individual nonmajor fund financial statements, and supplemental schedules are presented for purposes of additional analysis and are not a required part of the basic financial statements.

The combining and individual nonmajor fund financial statements, and supplemental schedules are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the combining and individual nonmajor fund financial statements, and supplemental schedules are fairly stated, in all material respects, in relation to the basic financial statements as a whole.

### ***Other Reporting Required by Government Auditing Standards***

In accordance with *Government Auditing Standards*, we have also issued our report dated October 23, 2019, on our consideration of the Town of Bridgewater, Connecticut's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Bridgewater, Connecticut's internal control over financial reporting and compliance.



October 23, 2019

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**INTRODUCTION**

The June 30, 2019 Town of Bridgewater Basic Financial statements are presented using the financial reporting requirements of the Government Accounting Standards Board (GASB) Statement 34. GASB Statement 34 requires that the Management of the Town of Bridgewater focus on the most important or “major” funds, which always includes the General Fund.

The goal is to provide the reader with an objective and readable analysis of the financial performance of the Town for the year. Taken together, the following statements should present whether the Town of Bridgewater’s financial position has improved or deteriorated as a result of the year’s operations. Fund statements measure and report the operating results of many funds by measuring cash on hand and other assets that can easily be converted to cash. The Basic Financial Statements includes government-wide financial statements prepared on the accrual basis for all of the Town government’s activities. Accrual accounting measures not just current assets and current liabilities, but long-term assets and liabilities as well. It also reports all revenues and all costs of providing services each year, not just those received or paid in the current fiscal year (or shortly thereafter). Showing budgetary compliance has always been an important part of governmental accountability and therefore the financial statements include the original budget as well as the amended final budget.

Readers of the Town’s financial statements are offered this narrative overview and analysis of financial activities for the year ended June 30, 2019.

**OVERVIEW OF FINANCIAL STATEMENTS**

The MD&A is intended to serve as an introduction to the Town’s basic financial statements and an analytical overview of the government’s financial activities. The MD&A provides an objective and easily readable analysis of the Town’s financial activities based on currently known facts, decisions, or conditions.

The Basic Financial Statements are comprised of three main components:

- Government Wide Financial Statements
- Fund Financial statements
- Notes to the Financial Statements

Required Supplementary Information (RSI)

- Consists of MD&A
- Budgetary comparison schedules for the general fund to demonstrate whether resources were obtained and used in accordance with the legally adopted budget.

**Government Wide Financial Statements**

The government wide financial statements are designed to provide information with a broad overview of the Town’s finances in a manner similar to a private sector business.

**Town of Bridgewater, Connecticut  
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They include a *statement of net position* which presents information on all of the Town's assets, deferred outflows, liabilities, and deferred inflows with the difference between assets plus deferred outflows less liabilities and deferred inflows reported as *net position*. Over time, increases or decreases in net position may serve as a useful indicator of whether the financial position of the Town is improving or deteriorating. The *statement of activities* presents information showing how the government's net position changed during the most recent fiscal year. All changes in net position are reported as soon as the underlying event giving rise to the change occurs, *regardless of the timing of related cash flows*. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., uncollected taxes).

The statement of activities is prepared using the economic resources measurement focus and the accrual basis of accounting. These statements report all assets, liabilities, deferred inflows/outflows, revenues, expenses, and gains and losses of the government. The government-wide financial statements present functions of the Town of Bridgewater that are principally supported by taxes and intergovernmental revenues (*governmental activities*). The governmental activities of the Town include general government, commissions and boards, highways and public works, public safety, health and welfare, education, and other.

Capital assets, along with depreciation expense, are reported in the statement of activities. As permitted under GASB Statement 34, the Town has elected to prospectively capitalize infrastructure assets beginning July 1, 2003. Net position is reported as capital assets net of related debt, restricted, and unrestricted. Permanent endowments or permanent fund principal amounts included in restricted net position is shown as either expendable or nonexpendable.

Expenses presented are reduced by program revenues, resulting in a measurement of "net (expense) revenue" for each of the government's functions. Program expenses include all direct expenses. General revenues such as taxes and special and extraordinary items are reported separately, ultimately arriving at the change in net position for the period. Special items are significant transactions or other events that are either unusual or infrequent and are within the control of management.

The government wide financial statements may be found on pages 13 and 14.

### **Fund Financial Statements**

A fund is a grouping of related accounts used to maintain control and accountability of resources segregated for specific activities and objectives. In order to comply with financial related legal requirements, the Town employs fund accounting. All of the Town's funds are divided into two categories: governmental funds and fiduciary funds.

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Management Discussion and Analysis  
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**Governmental Funds**

Governmental funds are used to account for essentially the same functions reported as governmental activities in the government wide financial statements. However, unlike the government wide financial statements, government fund financial statements focus on near term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be used in evaluating the Town's near-term financing decisions. Both governmental balance sheet and governmental statement of revenues, expenditures and changes in fund balances provide a reconciliation to facilitate this comparison between governmental funds and governmental activities.

The Town maintains ten individual governmental funds. The four major funds – General Fund, Harris Fund, Town Aid Road Fund, and Capital Nonrecurring Fund are each presented separately in the governmental fund balance sheet and in the governmental fund statement revenues, expenditures and changes in fund balances. Major funds are funds whose revenues, expenditures, assets, or liabilities (excluding extraordinary items) are at least 10 percent of corresponding totals for all governmental funds. Other funds that are particularly important are also reported as a major fund. Data from the six other governmental funds are combined into a single, aggregated presentation under the caption of other governmental funds. Individual data for these non-major governmental funds is presented in the form of combining statements in this report.

At the Town's Annual Meeting, the Town adopts an annual budget for the General Fund. In order to demonstrate compliance with the approved budget, a budgetary comparison statement for the General Fund is provided.

The basic fund financial statements are found on pages 15 and 17 of this report.

**Fiduciary Funds**

Fiduciary funds are used to account for resources held for the benefit of entities outside the Town. These funds are not reported in the government-wide financial statements because these resources are not available to support the Town's own programs. Bridgewater has two pension trusts and five private purpose trusts. Fiduciary funds use the economic resources measurement focus and the accrual basis of accounting.

The basic fiduciary fund financial statements are found on pages 19 and 20 of this report, while the combining financial statements are presented on pages 43 to 46.

**NOTES TO THE FINANCIAL STATEMENTS**

Notes provide additional information that is essential to a full understanding of the data provided in the government wide and fund financial statements. The notes to the basic financial statements are found on pages 21 - 36 of this report.

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**OTHER INFORMATION**

In addition to the basic financial statements and accompanying notes, this report also presents certain required supplementary information comparing the Town's budget to actual. This required supplementary information is found on pages 37 - 40 of this report. The combining statements referred to earlier in connection with non-major governmental funds are presented immediately following the budgetary comparison. Combining and individual fund statements and schedules are found on pages 41 - 42 of this report.

**FINANCIAL HIGHLIGHTS**

- The assets of the Town of Bridgewater exceed its liabilities as of June 30, 2019 by \$9,515,705 (net position). Of this amount, \$3,432,136 may be used to meet the Town's ongoing obligations to its residents and creditors. Restricted net position totaled \$1,150,527, Permanent Endowment \$557,566 and the remainder \$4,375,476 is invested in capital assets.
- Total net position increased by \$327,268. The following contributed to this increase: an increase in property taxes, interest, and lien fees revenues; a decrease in general government, education and public works expenditures; net of a decrease in charges for services.
- As of June 30, 2019, governmental funds reported combined ending fund balances of \$5,165,348; an increase of \$395,186 from the previous fiscal year's ending fund balances of \$4,770,162. The fund balances were held for the following purposes:
  - Nonspendable:

Principal of Permanent Funds	\$ 397,225
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  - Restricted for:

Building and Recreational Improvements	\$ 420,665
Town Road Improvements	\$ 631,780
Burnham Library	\$ 210,341
Social Services	\$ 27,570
Records Preservation	\$ 20,512
  - Committed to:

Open Space and Land Acquisition	\$ 76,375
Capital and Non Recurring Projects	\$ 728,732
Subsequent Year Budget Deficit	\$ 66,419
  - Assigned for:

Capital and Non Recurring Projects	\$ 989,474
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  - Unassigned:

	<u>\$ 1,596,255</u>
Total Fund Balance	<u>\$ 5,165,348</u>
- At the end of the current Fiscal Year, fund balance for the general fund was \$2,652,148, or 39.9% of the total general fund expenditures of \$6,468,190 and operating transfers out of \$185,000.



**Town of Bridgewater, Connecticut  
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For the Fiscal Year Ending June 30, 2019**

**GOVERNMENT WIDE FINANCIAL ANALYSIS**

As noted earlier, net position may serve as a useful indicator of a government's financial position. As indicated on the next page, as of June 30, 2019, the Town's assets exceed liabilities by \$9,515,705.

Below is the summary Statement of Net Position comparing the Town's position with the previous year.

**Town of Bridgewater Net Position**

	<u>2018</u>	<u>2019</u>
<b>ASSETS</b>		
Current Assets	\$ 4,864,788	\$ 5,396,493
Capital Assets	<u>4,418,827</u>	<u>4,375,476</u>
Total Assets	9,283,615	9,771,969
<b>LIABILITIES</b>		
Current Liabilities	65,594	214,344
Non Current Liabilities	<u>29,584</u>	<u>41,920</u>
Total Liabilities	95,178	256,264
<b>NET POSITION</b>		
Invested in capital assets, net of related debt	4,418,827	4,375,476
Restricted	953,270	1,150,527
Permanent Endowments	569,022	557,566
Unrestricted	<u>3,247,318</u>	<u>3,432,136</u>
Total Net Position	<u>\$ 9,188,437</u>	<u>\$ 9,515,705</u>

The largest portion of the Town's net position reflects its investment in capital assets such as land, infrastructure, buildings, and machinery and equipment. The Town uses these capital assets to provide services to its residents; consequently, these assets are not available for future spending. Of the Town's remaining net position as of June 30, 2019, \$3,432,136 or 36.1% is unrestricted and may be used to meet its ongoing financial obligations.

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)**

**Town of Bridgewater Change in Net Position: Governmental Activities**

	<b>2018</b>		<b>2019</b>	
	<b><u>\$</u></b>	<b><u>% to Total</u></b>	<b><u>\$</u></b>	<b><u>% to Total</u></b>
<b>Revenues:</b>				
Program:				
Charges for services	\$ 218,106	3.18%	\$ 189,364	2.75%
Operating grants and contributions	23,809	0.35%	27,579	0.40%
Capital grants and contributions	178,653	2.61%	178,611	2.59%
General:				
Property taxes, including interest & liens	6,346,917	92.56%	6,400,768	92.93%
Grants and contributions, not restricted to specific programs	12,257	0.18%	11,614	0.17%
Investments Earnings	77,000	1.12%	79,893	1.16%
Total Revenues	<u>6,856,742</u>	<u>100.00%</u>	<u>6,887,829</u>	<u>100.00%</u>
<b>Expenses:</b>				
General government	1,203,997	17.28%	1,140,748	17.39%
Boards and commissions	309,805	4.45%	227,962	3.47%
Public safety	401,249	5.76%	376,441	5.74%
Public works	1,015,837	14.59%	929,060	14.16%
Health and welfare	34,209	0.49%	34,646	0.53%
Education	3,973,409	57.04%	3,806,039	58.01%
Other	27,083	0.39%	45,665	0.70%
Total Expenses	<u>6,965,589</u>	<u>100.00%</u>	<u>6,560,561</u>	<u>100.00%</u>
Change in Net Position	(108,847)		327,268	
Net Position, Beginning of Year	<u>9,297,284</u>		<u>9,188,437</u>	
Net Position, End of Year	<u><u>\$9,188,437</u></u>		<u><u>\$9,515,705</u></u>	

The following is an analysis of significant changes in activity from the prior year:

- The decrease in charges of services is mostly represented by the decrease in police – private duty revenue.
- Property tax revenue, including interest and liens, increased, due to higher assessments. The majority of the Town of Bridgewater's operating revenues are derived from taxes assessed on commercial and private real estate, personal property and motor vehicles. The Town has never been dependent on state and federal grant funding to keep overall costs down. While grant funding is helpful in reducing overall expenses, it does not significantly contribute to total revenues.

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)**

- The decrease in general government is mainly due to capitalized costs not incurred in the prior year, such as Peck House Reconstruction work and the Town Hall roof work.
- The decrease in boards and commissions expenditures is mainly due to the decrease in legal defense fees and planning and zoning expenditures.
- The decrease in public safety expenditures is mostly represented by the decrease in police – private duty costs.
- The decrease in public works is mainly due to capitalized infrastructure costs vs. maintenance on Town roads, in the prior year.
- The decrease in expenses include \$167,370 in education expenses, as assessed by Regional School District #12 (determined by a separate approved taxpayer budget).
- The increase in other expenditures is due to student enrichment program costs.

**Governmental Funds** – The focus of the Town of Bridgewater’s governmental funds is to provide information on near term inflows, outflows and balances of spendable resources. This information is useful in assessing our financing requirements. In particular, unassigned fund balance may serve as a useful measure of a Town’s net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, our governmental funds reported combined ending fund balances of \$5,165,348, an increase of \$395,186. Of this amount, \$1,596,255 constitutes unassigned fund balance, which is available for spending at the Town’s discretion.

The Town of Bridgewater, Connecticut uses governmental fund accounting to emphasize the accountability as a government entity by ensuring and demonstrating compliance with finance-related legal requirements and therefore has established the following funds:

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Management Discussion and Analysis  
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**GOVERNMENT WIDE FINANCIAL ANALYSIS (continued)**

**Major Funds**

**General Fund:**

**The General Fund** is the Town's primary operating fund. It accounts for all the financial resources of the Town with the exception of those that are required to be accounted for separately. As of June 30, 2019, this fund reports an unassigned fund balance of \$1,596,255, an assigned fund balance of \$989,474 for capital and nonrecurring projects, and \$66,419 committed to balance the 2019-2020 budget.

**Special Revenue Fund:**

**The Harris Fund** accounts for monies willed to the Town by Mr. Richard Harris and are restricted in their use for the improvements to Town buildings and recreational grounds. As of June 30, 2019, this fund reported restricted fund balances of \$420,665 for Town building and recreational improvements and \$50,000 restricted for improvements to the Burnham Library.

**The Town Aid Road Fund** accounts for the State of Connecticut Department of Transportation Road Grant, which can be used for construction, reconstruction, improvement, or maintenance on improved or unimproved roads and other transportation related services as set forth in the Connecticut General Statutes. As of June 30, 2019, this fund reported a restricted fund balance of \$631,780, for road maintenance and improvements.

**Capital Projects Fund:**

**The Capital Projects Fund** is used for financing all or part of planning, construction, reconstruction or acquisition of Capital facilities, improvements or equipment. As of June 30, 2019, the fund reported a committed fund balance of \$728,732 for capital and nonrecurring projects.

**Other Governmental Funds, Nonmajor**

**Special Revenue Funds** are used to account for specific revenues that are legally restricted to expenditures for a particular use. These funds report all positive nonspendable, restricted and committed fund balances as seen in the combining statements.

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**Other Governmental Funds, Nonmajor (continued)**

**Burnham Fund** - is used to assist those Bridgewater residents in financial need.

**Bridgewater Library Fund** – is used to assist in the day to day operations of the Burnham Library.

**Land Acquisition Fund** – As provided for by CGS for the acquisition of open space preservation and passive recreational use.

**Bridgewater Gift Fund**- is used to account for donations restricted in their purpose.

**Recreation Gift Fund** – is used to account for donations restricted for recreational use.

**Records Preservation Funds** – Per CGS, these funds are a portion of the recording fees collected by Town Clerk which are restricted for records preservation and historic document preservation.

**Fiduciary Fund Types:**

The Pension Trusts Funds are used to account for the accumulation of various resources to be used for retirement benefits.

The Private Purpose Funds are used to account for bequests and donations which comprise the Bridgewater Scholarship Funds. These funds are restricted in their use for scholarships given annually to recipients who further their education beyond high school by attending institutions of higher learning.

**General Fund Budgetary Highlights:**

The original expenditure budget of \$6,657,733 increased to \$6,842,733 by transfers out to the capital project fund of \$185,000, as approved at Town Meeting.

**Capital Assets:**

The Town of Bridgewater's investment in capital assets for its governmental use includes land, buildings and improvements, machinery and equipment, and vehicles. The Town has elected to prospectively capitalize infrastructure assets beginning July 1, 2003. Additional information on capital assets can be found in Note 6 of the financial statements.

The breakdown of capital assets, net of accumulated depreciation is as follows:

	<b><u>2018</u></b>	<b><u>2019</u></b>
Land	\$ 1,508,421	\$ 1,508,421
Land Improvement	123,381	122,452
Buildings & Improvement	1,527,493	1,525,614
Machinery & Equipment	571,569	482,223
Infrastructure	635,550	644,042
Construction in Progress	<u>52,413</u>	<u>92,724</u>
	<b><u>\$ 4,418,827</u></b>	<b><u>\$ 4,375,476</u></b>

**Town of Bridgewater, Connecticut  
Management Discussion and Analysis  
For the Fiscal Year Ending June 30, 2019**

**Capital Assets (continued)**

During the fiscal year, the Town's investment in capital assets decreased by \$43,351. This decrease results from current year depreciation and disposals over current year additions as follows:

Additions:

Peck House Rebuild	\$ 31,196
Town Hall Improvements – roof & walkway	29,500
Infrastructure – road work	44,458
Construction in Progress – Grange	17,149
Construction in Progress – Center Street reconstruction	23,162
Lighting Upgrades	11,656
Current year depreciation	( 200,472)
Net Decrease	<u><u>\$ ( 43,351)</u></u>

**Long Term Liabilities**

The Town has an interest free loan with Eversource for energy efficient lighting. The balance at June 30, 2019 is \$15,391. The Town has recorded a liability for accrued compensated employee sick leave of \$30,727. As a member of Regional School District #12 the Town's share of the Region's debt is \$2,197,650. This potential obligation exists only if the school district is unable to meet its debt requirements; this situation is not anticipated. The maximum overall statutory debt limit for the Town is seven times the annual receipts from taxation. Additional information on long term liabilities can be found in Note 7 of the financial statements.

**Economic Factors and Next Years Budget**

The Town of Bridgewater's Expenditure Budget for Fiscal Year 2019-2020 totals \$7,116,068, an increase of \$458,335 or 6.9% over last year's original budget. The net increase in budgeted expenditures are primarily due to a \$458,335 increase in the Town of Bridgewater portion of Regional School District #12 budget. Various departments have budgeted cost of living adjustments with increases and decreases that net to zero. The Mill Rate for the Fiscal Year 2019-2020 has increased from 17.20 mills to 17.50 mills.

**Requests for Information**

Questions concerning any of the information provided in this report, or request for additional information, should be addressed to the Office of the First Selectman, Bridgewater Town Hall, P.O. Box 216, Bridgewater, CT 06752.

**Town of Bridgewater**  
**Statement of Net Position**  
**June 30, 2019**

	<b>Governmental Activities</b>
<b>Assets</b>	
<b>Current assets</b>	
Cash and cash equivalents	\$ 4,992,837
Investments	315,621
Property Taxes Receivable - net	40,390
Police Private Duty Receivable	46,911
Other Receivable	734
<b>Total current assets</b>	<u>5,396,493</u>
<b>Noncurrent Assets</b>	
Capital assets:	
Assets not being depreciated	1,601,145
Assets being depreciated, net of depreciation of \$2,983,590	<u>2,774,331</u>
<b>Total Assets</b>	<b>9,771,969</b>
<b>Liabilities</b>	
<b>Current Liabilities</b>	
Accounts payable	173,560
Accrued payroll and related taxes	15,636
Performance bonds held	20,950
Other liabilities due within one year	4,198
<b>Total current liabilities</b>	<u>214,344</u>
<b>Noncurrent Liabilities</b>	
Other liabilities due in more than one year	41,920
<b>Total Liabilities</b>	<u><u>256,264</u></u>
<b>Net Position</b>	
Net investment in capital assets	4,375,476
Restricted for:	
Road maintenance	631,780
Social services	27,570
Record preservation	20,512
Recreational and building improvements	420,665
Burnham library	50,000
Permanent endowments:	
Expendable	160,341
Nonexpendable	397,225
Unrestricted	3,432,136
<b>Total Net Position</b>	<b>\$ <u><u>9,515,705</u></u></b>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater  
Statement of Activities  
Year Ended June 30, 2019**

Functions/Programs	Expenses	Program Revenues			Total Net (Expense) Revenue and Changes in Net Position
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions	
<b>Governmental Activities:</b>					
General government	\$ 1,140,748	\$ 150,576	\$ 4,500	\$ ---	\$ (985,672)
Boards and commissions	227,962	14,518	---	---	(213,444)
Public safety	376,441	24,270	---	---	(352,171)
Public works	929,060	---	---	178,611	(750,449)
Health and welfare	34,646	---	---	---	(34,646)
Education	3,806,039	---	23,079	---	(3,782,960)
Other	45,665	---	---	---	(45,665)
<b>Total governmental activities</b>	<b>\$ <u>6,560,561</u></b>	<b>\$ <u>189,364</u></b>	<b>\$ <u>27,579</u></b>	<b>\$ <u>178,611</u></b>	<b>(6,165,007)</b>
General revenues:					
Property taxes, interest and lien fees					6,400,768
Grants and contributions not restricted to specific programs					11,614
Investment earnings					79,893
<b>Total general revenues</b>					<u>6,492,275</u>
Change in net position					327,268
Net Position - July 1, 2018					9,188,437
Net Position - June 30, 2019					<u>\$ <u>9,515,705</u></u>

The accompanying notes are an integral part of these financial statements.



**Town of Bridgewater  
Balance Sheet  
Governmental Funds  
June 30, 2019**

	Major Funds						
		Special Revenue Funds		Capital Project Fund	Other Governmental Funds	Total Governmental Funds	
	General Fund	Harris Fund	Town Aid Road Fund	Capital Nonrecurring			
<b>Assets:</b>							
Cash and cash equivalents	\$ 2,804,546	\$ 470,665	\$ 631,780	\$ 718,984	\$ 366,862	\$	4,992,837
Investments - at fair value	-	-	-	-	315,621		315,621
Property tax and interest receivable, net	47,390	-	-	-	-		47,390
Accounts receivable	-	-	-	-	734		734
Police private duty receivable	46,911	-	-	-	-		46,911
Due from other funds	-	-	-	14,639	46		14,685
<b>Total Assets</b>	<u>\$ 2,898,847</u>	<u>\$ 470,665</u>	<u>\$ 631,780</u>	<u>\$ 733,623</u>	<u>\$ 683,263</u>	<u>\$</u>	<u>5,418,178</u>
<b>Liabilities:</b>							
Accounts payable	\$ 165,022	\$ -	\$ -	\$ 4,891	\$ 1,240	\$	171,153
Accrued payroll and related taxes	15,636	-	-	-	-		15,636
Overpaid property taxes	2,407	-	-	-	-		2,407
Performance bonds payable	20,950	-	-	-	-		20,950
Due to other funds	14,685	-	-	-	-		14,685
<b>Total Liabilities</b>	<u>218,700</u>	<u>-</u>	<u>-</u>	<u>4,891</u>	<u>1,240</u>		<u>224,831</u>
<b>Deferred Inflows of Resources:</b>							
Unavailable revenue - property tax	27,999	-	-	-	-		27,999
<b>Fund Balances:</b>							
<b>Nonspendable</b>							
Principal of Permanent funds	-	-	-	-	397,225		397,225
<b>Restricted for:</b>							
Road improvements	-	-	631,780	-	-		631,780
Social services	-	-	-	-	27,570		27,570
Records preservation	-	-	-	-	20,512		20,512
Recreational and building improvements	-	420,665	-	-	-		420,665
Burnham Library	-	50,000	-	-	160,341		210,341
<b>Committed to:</b>							
Subsequent year budget deficit	66,419	-	-	-	-		66,419
Open space and land acquisition	-	-	-	-	76,375		76,375
Capital nonrecurring projects	-	-	-	728,732	-		728,732
<b>Assigned for:</b>							
Capital and nonrecurring projects	989,474	-	-	-	-		989,474
<b>Unassigned</b>	1,596,255	-	-	-	-		1,596,255
<b>Total Fund Balances</b>	<u>2,652,148</u>	<u>470,665</u>	<u>631,780</u>	<u>728,732</u>	<u>682,023</u>		<u>5,165,348</u>
<b>Total Liabilities, Deferred Inflows of Resources and Fund Balance</b>	<u>\$ 2,898,847</u>	<u>\$ 470,665</u>	<u>\$ 631,780</u>	<u>\$ 733,623</u>	<u>\$ 683,263</u>	<u>\$</u>	<u>5,418,178</u>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**

**Reconciliation of the Balance Sheet to the Statement of Net Position - Governmental Funds**

**June 30, 2019**

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Total net position reported for governmental activities in the Statement of Net Position is different from the governmental fund Balance Sheet due to the following differences:

<b>Total Fund Balances for Governmental Funds</b>	<b>\$</b>	<b>5,165,348</b>
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Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.

Governmental capital assets	<b>\$</b>	<b>7,359,066</b>	
Less accumulated depreciation		<b>(2,983,590)</b>	
Net capital assets			<b>4,375,476</b>

Taxes, interest and liens receivable not available to pay current period expenditures are therefore deferred in the funds.	<b>27,999</b>
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Property tax and interest receivable are recorded net of an allowance for uncollectible on the Statement of Net Position.	<b>(7,000)</b>
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Long-term liabilities are not due and payable in the current period and therefore are not reported in the governmental funds:

Compensated absences	<b>(30,727)</b>
Energy efficient project loan	<b>(15,391)</b>

<b>Total Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>9,515,705</u></b>
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The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Governmental Funds**  
**Year Ended June 30, 2019**

	Major Funds					
	General Fund	Special Revenue Funds		Capital Project Fund	Other Governmental Funds	Total Governmental Funds
		Harris Fund	Town Aid Road Fund	Capital Nonrecurring		
<b>Revenues:</b>						
Property taxes	\$ 6,381,382	\$ -	\$ -	\$ -	\$ -	\$ 6,381,382
Interest and lien fees on property taxes	27,419	-	-	-	-	27,419
Intergovernmental	34,693	-	178,611	-	4,500	217,804
Investment income:						
Interest and dividends	59,648	15,024	545	-	21,678	96,895
Realized and unrealized loss	-	(12,407)	-	-	(4,595)	(17,002)
Licenses and permits	118,710	-	-	-	-	118,710
Charges for services and program fees	54,247	-	-	-	8,722	62,969
Other	7,685	-	-	-	-	7,685
<b>Total Revenues</b>	<b>6,683,784</b>	<b>2,617</b>	<b>179,156</b>	<b>-</b>	<b>30,305</b>	<b>6,895,862</b>
<b>Expenditures:</b>						
Current:						
General government	1,142,259	1,573	-	-	6,646	1,150,478
Boards and Commissions	213,069	1,258	-	-	13,635	227,962
Public safety	372,302	-	-	-	-	372,302
Public works	860,570	-	-	-	-	860,570
Health and welfare	30,522	-	-	-	4,124	34,646
Education	3,785,614	-	-	-	-	3,785,614
Other	45,665	-	-	-	-	45,665
Debt service	1,399	-	-	-	-	1,399
Capital outlay	16,790	-	-	22,040	-	38,830
<b>Total Expenditures</b>	<b>6,468,190</b>	<b>2,831</b>	<b>-</b>	<b>22,040</b>	<b>24,405</b>	<b>6,517,466</b>
<b>Excess (Deficiency) of Revenues Over Expenditures</b>	<b>215,594</b>	<b>(214)</b>	<b>179,156</b>	<b>(22,040)</b>	<b>5,900</b>	<b>378,396</b>
<b>Other Financing Sources (Uses):</b>						
Proceeds of loan	16,790	-	-	-	-	16,790
Operating transfers in	71,630	-	-	185,000	-	256,630
Operating transfers (out)	(185,000)	-	-	(71,630)	-	(256,630)
<b>Total Financing Sources (Uses)</b>	<b>(96,580)</b>	<b>-</b>	<b>-</b>	<b>113,370</b>	<b>-</b>	<b>16,790</b>
<b>Excess (Deficiency) of Revenues And Other Financing Sources Over Expenditures and other Financing Uses</b>	<b>119,014</b>	<b>(214)</b>	<b>179,156</b>	<b>91,330</b>	<b>5,900</b>	<b>395,186</b>
<b>Fund Balance - beginning of year</b>	<b>2,533,134</b>	<b>470,879</b>	<b>452,624</b>	<b>637,402</b>	<b>676,123</b>	<b>4,770,162</b>
<b>Fund Balance - end of year</b>	<b>\$ 2,652,148</b>	<b>\$ 470,665</b>	<b>\$ 631,780</b>	<b>\$ 728,732</b>	<b>\$ 682,023</b>	<b>\$ 5,165,348</b>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Reconciliation of the Statement of Revenues, Expenditures, and Changes in Fund Balances of**  
**Governmental Funds to the Statement of Activities**  
**Year Ended June 30, 2019**

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Amounts reported for governmental activities in the statement  
of activities are different due to the following:

<b>Net Change in Fund Balances-Total Governmental Funds</b>	<b>\$</b>	<b>395,186</b>
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Governmental funds report capital outlays as expenditures. However, in the statement of activities the cost of those assets is allocated over their estimated useful life lives and reported as depreciation expense as follows:

Total capital outlay	\$	157,121	
Less current year depreciation		<u>(200,472)</u>	
Net reduction			(43,351)

Property taxes in the statement of activities that do not provide current financial resources are not reported as revenue in the funds. Deferred property tax, accrual basis change

(8,033)

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the governmental funds.

Change in compensated absences liability	(1,143)
Change in energy efficient project loan	<u>(15,391)</u>

<b>Change in Net Position of Governmental Activities</b>	<b>\$</b>	<b><u>327,268</u></b>
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The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Statement of Fiduciary Net Position**  
**Fiduciary Funds**  
**June 30, 2019**

	<b>Pension Trust Funds</b>	<b>Private Purpose Trust Funds</b>
<b>Assets:</b>		
Investments - at fair value	\$ 1,638,736	\$ 1,626,611
Contribution receivable	14,847	-
<b>Total Assets</b>	<u>1,653,583</u>	<u>1,626,611</u>
<b>Net Position:</b>		
Reserved for pension benefits	1,653,583	-
Reserved for scholarships	-	1,626,611
	<u>\$ 1,653,583</u>	<u>\$ 1,626,611</u>

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The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Statement of Changes in Fiduciary Net Position**  
**Fiduciary Funds**  
**Year Ended June 30, 2019**

	<b>Pension Trust Funds</b>	<b>Private Purpose Trust Funds</b>
<b>Additions:</b>		
Contribution		
Employees	\$ 90,464	\$ -
Town	45,530	-
Other	12,094	10,000
Investment income:		
Interest and dividends	13,796	55,838
Realized and unrealized gains	43,852	50,773
Gross investment income	57,648	106,611
Less: investment expense	-	6,374
Net investment income	57,648	100,237
<b>Total additions</b>	205,736	110,237
<b>Deductions:</b>		
Scholarship awards	-	43,455
Pension benefits	2,360	-
<b>Total deductions</b>	2,360	43,455
<b>Net Increase</b>	203,376	66,782
<b>Net Position Held In Trust For Pension</b>		
<b>Benefits and Scholarships</b>		
Beginning of year	1,450,207	1,559,829
End of year	\$ 1,653,583	\$ 1,626,611

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies:**

The accompanying basic financial statements of the Town of Bridgewater, Connecticut (the “Town”) have been prepared in conformity with accounting principles generally accepted in the United States of America (GAAP) as applied to government units. The Governmental Accounting Standards Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The Town’s significant accounting policies are described below.

**A. Reporting Entity:**

The Town of Bridgewater, Connecticut was incorporated in 1856 under the provisions of the Connecticut General Statutes, and has a population of approximately 1,800 living within an area of 17.3 square miles. The Town is located in Litchfield County. The Town operates under a Town Meeting, Board of Selectmen and Board of Finance form of government. The Town provides the following services: public safety, public works, parks and recreation, health and social services, planning and zoning and education by being part of Shepaug Regional School District #12, of which the Towns of Bridgewater, Roxbury, and Washington are members. Town appropriations to the school district are determined by a separate taxpayer approved budget and the percentage of Bridgewater residents attending the District's schools.

The Legislative authority of the Town is vested in the Town Meeting. The First Selectman is the chief executive, chief administrative officer and budget-making authority of the Town. The Board of Finance is responsible for revising the proposed budget and submitting the final budget to the Town Meeting. The Board of Finance is also responsible for establishing the annual property tax rate. The Town has the power to incur indebtedness by issuing bonds or notes as provided by the Connecticut General Statutes.

Accounting principles generally accepted in the United States of America require that the reporting entity include (1) the primary government, (2) organizations for which the primary government is financially accountable and (3) other organizations for which the nature and significance of their relationship with the primary government are such that exclusion would cause the reporting entity’s financial statements to be misleading or incomplete. The criteria provided in Government Accounting Standards Board Codification have been considered and as a result, the potential component units discussed below are not included in the Town’s reporting entities because of their operational significance and financial relationship with the Town.

- Regional School District No. 12 – The School District provides educational services and facilities for the Towns of Washington, Roxbury and Bridgewater, Connecticut. The Town pays a proportional share of the expenses of the district.
- Bridgewater Volunteer Fire Department, Inc. and Bridgewater Library Association – These potential component units have separate elected boards and provide services to residents, generally within the geographic boundary of the Town. They are excluded from the reporting entity because the Town does not have the ability to exercise, influence or control the daily operations.

**B. Jointly Governed Organizations:**

**Regional Animal Control Authority**

The Regional Animal Control Authority (the “Authority”) was created by the Towns of Bridgewater, Brookfield, New Fairfield, New Milford, Bridgewater, and Sherman to enforce laws relating to animals within the six-town region. The Authority is supported by assessments to the participating towns based upon population census. The Town appropriated \$9,500 and expended \$9,453 for operation of the Authority for the year ended June 30, 2019. The Bridgewater First Selectman is the current chairman for the Authority.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**B. Jointly Governed Organizations (continued)**

Lake Lillinonah Authority

The Lake Lillinonah Authority (the “Lake Authority”) was created by the Towns of Bridgewater, Brookfield, New Milford, Newtown, Bridgewater, and Southbury by local ordinances. The Lake Authority is comprised of three delegates from each member town. The Town appropriated and expended \$25,909 for the operation of the Lake Authority for the year ended June 30, 2019.

Housatonic Resource Recovery Authority

The Town and ten other local municipalities each appoint the governing board of the Housatonic Resource Recovery Authority, with which the Town contracts for waste management services. Each Town is awarded voting units based upon population.

Western Connecticut Council of Governments (WestCOG)

The Town and eighteen other local municipalities each appoint the governing board of WestCOG to provide a regional forum for information exchange and regional planning. The WestCOG is supported by Federal and State grants and assessments to the member Towns based upon population census. The Town appropriated and expended \$4,978 for the operation of the WestCOG for the year ended June 30, 2019.

**C. Government-Wide and Fund Financial Statements:**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the Town. Eliminations have been made to minimize the double counting of internal activities. *Governmental activities* are normally supported by taxes and intergovernmental revenues.

The statement of activities demonstrates the degree to which the direct expenses of a given function are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function. *Program revenues* included 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

Fund Financial Statements

The accounts of the Town are organized and operated on the basis of funds. A fund is an independent fiscal and accounting entity with a self-balancing set of accounts comprised of assets, liabilities, fund equity, revenues, and expenditures or expenses, as applicable. Fund accounting segregates funds according to their intended purpose and is used to aid management in demonstrating compliance with finance related legal and contractual provisions. The minimum number of funds is maintained consistent with legal and managerial requirements. Funds are defined as major or non-major in the basic financial statements according to GASB reporting standards, which categorize funds based on relative size and materially.



**Town of Bridgewater  
Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**C. Government-Wide and Fund Financial Statements (continued):**

Separate financial statements are provided for governmental and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds are reported in separate columns, and the six nonmajor funds are aggregated into one column in the financial statements under the caption nonmajor governmental funds. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements.

**D. Measurement Focus and Basis of Accounting:**

*Government-Wide Statements*

The government-wide statements are prepared using the economic resources measurement focus and the accrual basis of accounting as are the fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met. This approach differs from the manner in which governmental fund financial statements are prepared. Governmental fund financial statements therefore include a reconciliation with brief explanations to better identify the relationship between the government-wide statements and the statements for governmental funds.

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in the government-wide financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board.

*Fund Financial Statements*

Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the Town considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences and claims and judgments, are recorded only when payment is due.

Property taxes, charges for services, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Only the portion of special assessments receivable due within the current fiscal period is considered to be susceptible to accrual as revenue of the current period. All other revenue items are considered to be measurable and available only when cash is received.

The Town reports the following major governmental funds:

**General Fund:**

The General fund is the Town’s primary operating fund. It accounts for all financial resources of the Town, except those required to be accounted for in another fund.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

D. Measurement Focus and Basis of Accounting (continued):

Special Revenue Fund:

The Town Aid Road Fund accounts for Connecticut Department of Transportation grants to be used for construction, reconstruction, improvement, or maintenance or improved and unimproved road and other transportation related services as set forth in the General Statutes of Connecticut.

The Harris Fund was created to account and finance, the improvement of the Town’s recreational facilities and town buildings.

Capital Projects Funds:

The Capital Non-Recurring Fund as authorized by General Statutes of Connecticut, is used for financing all or part of the planning, construction, reconstruction or acquisition of capital facilities, improvements or equipment.

The Town also reports the following six Nonmajor Governmental Funds:

Special Revenue Funds, are used to account for specific revenues that are legally restricted to expenditures for a particular purpose:

Records Preservation Fund – is used to account for recording fees and state grants restricted for document preservation along with the related expenditures.

Bridgewater Gift Fund – is used to account for donations and assistance to those in need.

Recreational Gift Fund – is used to account for the financial support of recreational leisure programs.

Capital Project Fund, is used to account for major capital facilities and the acquisition of equipment:

Open Space and Land Acquisition Fund – is used to account for the purchase of land for open space.

Permanent Funds, are used to report resources that are legally restricted. Only the earnings, not principal, may be used for purposes that support the Town’s programs.

Burnham Fund – is used to account for assistance to those in need.

Bridgewater Library – is used to account for financial support of the public library.

Additionally, the Town reports the following fund types:

Fiduciary Funds, are used to account for assets held by the Town in a trustee capacity or as an agent for individuals, private organizations, and other governments. Fiduciary funds are not included in the government-wide financial statements. The fiduciary funds are as follows:

Pension Trust Funds – is used for the accumulation of resources to be used for retirement benefits.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**D. Measurement Focus and Basis of Accounting (continued):**

Private Purpose Trust Funds – is used to account for resources legally held in trust for the benefit of individuals, private organizations or other governments.

As a general rule, the effect of inter-fund activity has been eliminated from the government-wide financial statements.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all property taxes including interest and lien fees.

*Use of Restricted Resources*

When an expense is incurred that can be paid using either restricted or unrestricted resources (net assets), the Town’s policy is to first apply the expense toward restricted resources and then toward unrestricted resources. In governmental funds, the Town’s policy is to first apply the expenditure toward restricted fund balance and then to other, less-restrictive classifications – committed and then assigned fund balances before using unassigned fund balances.

**E. Assets, Liabilities, and Net Assets or Equity**

Deposits and Investments

The deposit of public funds is controlled by the Connecticut General Statutes (Section 7-402). Deposits may be placed with any “qualified public depository” as defined by statute, which has its main place of business in the State of Connecticut.

The Connecticut General Statutes authorize the investment of funds in the obligations of the United States, or may be invested in any state or other tax-exempt political subdivision under certain conditions. Funds may also be deposited in the State Treasurer's Short-Term Investment Fund (STIF). The provisions of the statutes regarding the investments of municipal pension funds does not specify permitted investments. Therefore, investments of such funds are generally controlled by the laws applicable to fiduciaries and the provisions of the applicable pension plan.

Town investments are reported at fair value.

Receivables:

In the government-wide financial statements, property taxes are shown net of an allowance for uncollectibles of \$7,000. The allowance is calculated based upon prior years' collections.

In the fund financial statements, all property taxes receivable at June 30, 2019, which have not been collected within 60 days of June 30, have been recorded as deferred inflows, since they are not considered to be available to finance expenditures of the current year. Taxes collected during the 60 days period have been recorded as revenue.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "1" - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, and Net Assets or Equity (continued):**

Property taxes are assessed of October 1 and billed the following July. Real and personal property bills are payable in two installment, July 1 and January 1. Motor vehicle taxes are payable in one installment on July 1, with the Motor vehicle supplemental bills payable on January 1. Assessments for real and personal property, including motor vehicles, are computed at seventy percent of the market value. Liens are effective on the assessment date and are continued by filing before the end of the fiscal year following the due date.

**Capital Assets**

Capital assets, which includes property, plant, and equipment are reported in the government-wide financial statements. Capital assets are defined by the town as assets with an initial, individual cost of more than \$5,000 and with an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Major outlays for capital assets and improvements are capitalized as projects are constructed.

As permitted under GASB Statement 34, the Town has elected to prospectively capitalize infrastructure assets in the statement of net position beginning July 1, 2003.

Property, plant and equipment of the Town are depreciated using the straight-line method over the following estimated useful lives:

<u>Assets</u>	<u>Years</u>
Land improvements	25
Buildings	40-50
Building improvements	5-30
Machinery, Equipment and Vehicle	3-20
Infrastructure	20-40

**Interfund Activity**

Flows of cash or goods from one fund to another without a requirement for repayment are reported as interfund transfers. Interfund transfers are reported as other financing sources/uses in governmental funds and after nonoperating revenues/expenses in proprietary funds. On fund financial statements, short-term interfund loans are classified as interfund "due from/to other funds". These amounts are eliminated in the statement of net position.

**Compensated Absences**

Town employees accumulate, by prescribed formula, sick leave for subsequent use or for payment upon termination or retirement. Accumulated vacation and personal days must be used by the year end and are not cumulative. Sick leave expenses to be paid in future periods are accrued when incurred in the government-wide financial statements. A liability for these accounts is reported in governmental funds only for amounts expected to be paid with available resources, for example, as a result of employee resignations and retirements. The General Fund is the primary source to liquidate compensated absences.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “1” - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, and Net Assets or Equity (continued):**

**Accrued Liabilities and Long-term Debt**

All accrued liabilities and long-term debt are reported in the government-wide financial statements.

Long-term debt is recognized as a liability of a governmental fund when it is due or when resources have been accumulated in the debt service fund for payment early in the following year. For other long-term obligations, only that portion expected to be financed from expendable available financial resources is reported as a fund liability of a governmental fund.

**Fund Equity and Net Assets – Governmental Funds**

Beginning with the fiscal year 2011, the Town implemented GASB Statement 54 “Fund Balance Reporting and Governmental Fund Type Definitions”. This statement provides more clearly defined fund balance categories to make the nature and extent of the constraints placed on a government’s fund balance more transparent. The following classifications describe the relative strength of the spending constraints placed on the purposes for which resources can be used.

- Nonspendable fund balance – amounts that are not in a spendable form (such as inventory) or are required to be maintained intact, legally or contractually.
- Restricted fund balance – amounts constrained to specific purposes by external parties, constitutional provisions or enabling legislation.
- Committed fund balance – amounts constrained to specific purposes by the government itself, using its highest level of decision-making authority, the Town Meeting.
- Assigned fund balance – amounts the governmental intends to use for a specific purpose as authorized by the Town’s Board of Selectman and Finance.
- Unassigned fund balance – amounts that are available for any purpose. This category is only reported in the general fund for positive amounts and in any other fund that has a fund balance deficit.

The Town does not have a minimum fund balance policy.

In the government-wide financial statements, net position is classified into the following categories:

**Net investment in Capital Assets**

This category presents the net position that reflect capital assets net of only the debt applicable to the acquisition or construction of these assets. Debt issued for non-capital purpose is excluded.

**Restricted Net Position**

This category presents the net position restricted by external parties (creditors, grantors, contributions or laws and regulations).

**Unrestricted Net Position**

This category represents the net position of the Town, which are not restricted.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "1" - Summary of Significant Accounting Policies (continued):**

**E. Assets, Liabilities, and Net Assets or Equity (continued):**

Pension Accounting:

Pension Trust Funds

Employee contributions are recognized in the period in which the contributions are due. Employer contributions to the plan are recognized when due and the Town has made a formal commitment to provide the contributions. Benefits and refunds are recognized when due and payable in accordance with the terms of each plan.

Governmental Funds

Expenditures are recognized when they are paid or are expected to be paid with current available resources.

The Town makes contributions based on the provisions of the defined contribution plan.

**F. Estimates**

The preparation of financial statements in conformity with U.S. generally accepted accounting principles requires management to make estimates and assumptions that affect certain reported amounts and disclosures. Accordingly, actual results could differ from those estimates.

**Note "2" - Budgetary Compliance:**

Budgetary Compliance – The General Fund

In January each department head, officer, head of office, board and/or commission submits detailed estimates of expenditures for the ensuing fiscal year to the Board of Selectman and Board of Finance.

The Board of Selectmen reviews all proposed estimates of expenditures as well as estimated revenues to be collected. After discussing and reaching agreement, the Board of Selectmen forwards the proposed budget to the Board of Finance for review. The Board of Finance then prepares a proposed General Town Budget.

The Board of Finance holds a public hearing on the proposed budget prior to presenting it to the Annual Town Meeting in May. Following approval of the proposed budget at the Town meeting, the Board of Finance establishes the tax rate.

The Town Meeting legally appropriates this budget as one balance for revenue and on department basis for expenditures and transfers. The Board of Finance is authorized to approve additional appropriations up to and including \$20,000 per department per year, however no more than one additional appropriation per department can be made without town meeting approval.

The legal level of control (the level at which expenditures may not legally exceed appropriations) is at the department level.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "2" - Budgetary Compliance (continued):**

Budgetary Compliance – The General Fund (continued):

A transfer from the General Fund to the Capital Projects Fund for \$185,000 was authorized by Town Meeting during the year. An additional transfer was approved from the Capital Projects Fund to the General Fund for \$55,379.

Budgetary Compliance - Other Governmental Funds:

Although the Town prepares internal budgets for its special revenue funds and capital projects funds, it does not consider these to be legally adopted since they are not voted at Town Meeting. Considering a cost-benefit analysis, it is not practical for the Town to formally budget and report budgeting information for special revenue funds and capital project funds.

Budgets for the various special revenue funds and capital project funds that are utilized to account for specific grant programs are established in accordance with requirements for the grantor agencies. Such budgets do not lapse and may comprise more than one fiscal year.

Encumbrances:

Encumbrance accounting, under which purchase orders, contracts, and other commitments for the expenditure of monies are recorded in order to reserve that portion of the applicable appropriation, is not employed by the town.

**Note "3" – Cash and Cash Equivalents, Deposits and Investments:**

A. Cash and Cash Equivalents

The following is a summary of cash and cash equivalents at June 30, 2019:

	<u>Governmental Funds</u>
Deposits:	
Demand Accounts	\$ 2,514,565
Certificate of deposits	<u>76,329</u>
Total deposits	2,590,894
 Petty Cash and Cash on Hand	 200
 Cash Equivalents:	
Secured municipal account	62,465
Repurchase agreements	<u>2,415,607</u>
Total cash equivalents	2,478,072
 Less certificate of deposits classified as investments	 <u>76,329</u>
 Total Cash and Cash Equivalents	 \$ <u>4,992,837</u>

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):**

**B. Deposits – Custodial Credit Risk**

Custodial credit risk is the risk that, in the event of a bank failure, the Town's deposits may not be returned to it. The Town does not have a deposit policy for custodial credit risk. As of June 30, 2019, the carrying amount of the Town's deposits, including certificate of deposit of \$76,329, was \$2,590,894 and the bank balance was \$2,700,956. Of the Town's bank balance \$2,200,956 was exposed to custodial credit risk as follows:

Uninsured and uncollateralized	\$ 1,980,860
Uninsured and collateralized held by pledging Bank's trust department not in the town's name	<u>220,096</u>
Total amount subject to custodial credit risk	<u>\$ 2,200,956</u>

**C. Cash Equivalents**

Cash equivalents are short-term, highly liquid investments that are both readily convertible to known amounts of cash and purchased within 90 days of maturity. At June 30, 2019, the Town's cash equivalents amounted to \$2,478,072 comprised of repurchase agreements and secured municipal account. Amounts held in the repurchase agreement accounts and secured municipal accounts were collateralized with collateral held by the banks' trust departments or agents, but not in the Town's name.

**D. Investments**

At June 30, 2019, the Town's investments consisted of the following:

<u>Types of Investments</u>	<u>Fair Value</u>	<u>Average Credit Rating</u>	<u>Investment Maturity</u>
<u>Primary Government:</u>			
<i>Nonmajor Funds</i>			
Certificate of deposit	\$ 76,329	**	1/15/2020
Money market accounts	1,389	not rated	N/A
U.S. governmental agencies	7	N/A	N/A
Mutual funds	<u>237,896</u>	**	N/A
Total Primary Government	<u>\$ 315,621</u>		
<u>Fiduciary Funds:</u>			
<i>Pension Trust Funds</i>			
Money market accounts	\$ 26,402	not rated	N/A
Mutual funds	<u>1,612,334</u>	**	N/A
Total Pension Trust Funds	1,638,736		
<i>Private Purpose Trust Funds</i>			
Money market accounts	72,084	not rated	N/A
U.S. Government agencies	42,243	N/A	N/A
Mutual funds	<u>1,512,284</u>	**	N/A
Total Private Purpose Trust Funds	<u>1,626,611</u>		
Total Fiduciary Funds	<u>\$ 3,265,347</u>		



**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):**

**D. Investments (continued)**

- N/A indicates rating is not applicable.

\*\* These investments are uninsured and unregistered with securities held by the counterparties, but not in the Town's name.

- Interest rate risk - The Town does not have a formal investment policy that limits investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.
- Credit risk - The Town has no investment policy that would limit its investment choices due to credit risk other than State Statutes governing investments in obligations or any State or political subdivision or in obligations of the State of Connecticut or political subdivision. U.S. government securities or obligations explicitly guaranteed by the U.S. government are not considered to have credit risk exposure.

**E. Fair Value Measurements**

The Town categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure fair values of the assets. Level 1 inputs are quoted prices in an active market for identical assets; Level 2 inputs are significant other observable inputs; and Level 3 inputs are significant unobservable inputs. The Town did not hold any investments on June 30, 2019 whose fair value was determined using Level 3 inputs.

The following is a summary of the fair value hierarchy of the fair value of investments of the Town as of June 30, 2019.

Investments by Fair Value Level	6/30/2019		
	Fair Value Measurements Using		Total
	Quoted Prices in	Significant Other	
	Active Markets for Identical Assets (Level 1)	Observable Inputs (Level 2)	
Money Market Funds	\$ 99,875	\$ -	\$ 99,875
Certificate of Deposit	-	76,329	76,329
U.S. Government Agencies	-	42,250	42,250
Mutual Funds	3,362,514	-	3,362,514
<b>Total Investment &amp; Cash Equivalent by Fair Value Level</b>	<b>\$ 3,462,389</b>	<b>\$ 118,579</b>	<b>\$ 3,580,968</b>

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "3" – Cash and Cash Equivalents, Deposits and Investments (continued):**

**E. Fair Value Measurements (continued)**

The Town's investments that are classified in Level 1 are measured on a recurring basis, using market quotations for investments that have quoted prices in active markets. The Town's investments that are classified in Level 2 are measured using matrix pricing techniques using various pricing vendors. Matrix pricing is used to value securities based on their relationship to benchmark quoted prices. Fair value is defined as the quoted market value on the last trading day of the period. These prices are obtained from various pricing sources by our custodian bank.

**Note "4" – Property Taxes Receivable:**

Property taxes receivables at June 30, 2019, including the applicable allowances for uncollectible accounts, are as follows:

Property taxes	\$ 41,512
Accrued interest and lien fees on taxes	<u>5,878</u>
Gross receivables	47,390
Less: allowance for uncollectibles	<u>7,000</u>
<u>Net Receivables</u>	<u>\$ 40,390</u>

**Note "5" - Interfund Transfers:**

Transfers are used to (1) move revenues from the fund the statute or budget requires to collect them to the fund that statute or budget requires to expend them, and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorization.

Interfund transfers for the year ended June 30, 2019, consisted of the following:

	<u>Major Funds</u>	
	<u>General</u>	<u>Non-Recurring</u>
	<u>Fund</u>	<u>Capital</u>
		<u>Expenditure</u>
	<u>Fund</u>	<u>Fund</u>
Net Transfers (From) To	<u>\$ ( 113,370)</u>	<u>\$ 113,370</u>

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "6" - Capital Assets:**

Capital asset activity for the year ended June 30, 2019 was as follows:

	<u>Beginning Balance</u>	<u>Increases</u>	<u>Decreases &amp; Reclasses</u>	<u>Ending Balance</u>
Capital Assets - Not Depreciated:				
Land	\$1,508,421	\$ ---	\$ ---	\$ 1,508,421
Construction in Progress – Center St.	---	23,162	---	23,162
Construction in Progress - Grange	18,520	17,149	---	35,669
Construction in Progress - Fuel Tank	<u>33,893</u>	<u>---</u>	<u>---</u>	<u>33,893</u>
Total Capital Assets - Not Depreciated	1,560,834	40,311	---	1,601,145
Capital Assets - Depreciated:				
Land Improvements	184,845	8,750	---	193,595
Building & Improvements	3,107,754	51,946	( 5,622)	3,154,078
Machinery & Equipment	1,768,084	11,656	( 140,080)	1,639,660
Infrastructure	<u>726,130</u>	<u>44,458</u>	<u>---</u>	<u>770,588</u>
Total Capital Assets - Depreciated	5,786,813	116,810	( 145,702)	5,757,921
Less Accumulated Depreciation:				
Land Improvements	61,464	9,679	---	71,143
Building & Improvements	1,580,261	53,825	( 5,622)	1,628,464
Machinery & Equipment	1,196,515	101,002	( 140,080)	1,157,437
Infrastructure	<u>90,580</u>	<u>35,966</u>	<u>---</u>	<u>126,546</u>
Total Accumulated Depreciation	<u>2,928,820</u>	<u>200,472</u>	<u>( 145,702)</u>	<u>2,983,590</u>
Total Capital Assets Being Depreciated - Net	<u>2,857,993</u>	<u>( 83,662)</u>	<u>---</u>	<u>2,774,331</u>
Capital Assets, Net	<u>\$ 4,418,827</u>	<u>\$ ( 43,351)</u>	<u>\$ ---</u>	<u>\$ 4,375,476</u>

Depreciation is charged to the following Governmental Activities:

General Government	\$ 49,582
Public Works	126,326
Public Safety	4,139
Recreation	<u>20,425</u>
<u>Total depreciation expense, Governmental Activities</u>	<u>\$ 200,472</u>

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "7" - Long-Term Debt:**

The following is a summary of activity for the year ended June 30, 2019. The General Fund has historically been used to liquidate the following Long-Term Debt:

	<u>Balance</u> <u>July 1, 2018</u>	<u>Additions</u>	<u>Retirements</u>	<u>Balance</u> <u>June 30,</u> <u>2019</u>	<u>Due Within</u> <u>One Year</u>
<b><u>Compensated Absences</u></b>					
Various vested employee benefits as explained in Note "1", summary of significant accounting policies	\$ 29,584	\$ 7,085	\$ ( 5,942)	\$ 30,727	\$ ---
<b><u>Energy Efficient Project Loan</u></b>					
Energy efficient lighting, interest-free, loans from Eversource. Payable in yearly installments of \$4,198 until September 2023.	---	16,790	( 1,399)	15,391	4,198
Totals	<u>\$ 29,584</u>	<u>\$ 23,875</u>	<u>\$ ( 7,341)</u>	<u>\$ 46,118</u>	<u>\$ 4,198</u>

**Note "8" - Interfund Balances:**

At June 30, 2019, the amounts due from and due to other funds is as follows: These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting systems, and (3) payments between funds are made.

	<u>Due From</u> <u>Other Funds</u>	<u>Due to</u> <u>Other Funds</u>
Major Funds		
General Fund	\$ ---	\$ 14,685
Capital Non-Recurring Expenditure Fund	\$ 14,639	\$ ---
Open Space & Land Acquisition Fund	\$ 46	\$ ---

**Note "9" - Operating Deficiencies and/or Fund Deficits:**

At June 30, 2019, the following individual funds had operating deficiencies and/or fund deficits, none of which constitutes a violation of statutory provisions.

	<u>Operating</u> <u>Deficiency</u>	<u>Fund</u> <u>Deficit</u>
Major Funds		
Capital Nonrecurring	\$ 22,040	\$ ---
Burnham Fund	\$ 1,258	\$ ---
Open Space & Land Acquisition	\$ 959	\$ ---
Harris Fund	\$ 214	\$ ---

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note "10" – Pension Plans:**

**A. Defined Contribution Plan**

The Town administers a multiple employer defined contribution plan (Money Purchase Plan) which covers substantially all employees and elected officials of the Town, employees of the Regional Animal Control Authority, and one employee of the Newtown Health District. The plan is included in the Town's financial statements as a Pension Trust Fund. At June 30, 2019, the net position, all vested, available for benefits were \$949,104.

At June 30, 2019, there were 17 participants including four employees of the Regional Animal Control Authority and one of the Newtown Health District covered under the plan. To be eligible, employees must be twenty-one and have completed one year of service working at least 500 hours. Town and Regional Animal Control Authority contributions to the plan are six percent of compensation for participants with less than ten years of service and seven percent for participants with more than nine years of service. At age sixty-five, plan participants are entitled to a lump sum payment or a retirement benefit. Participants who have completed five years of service are entitled to a lump sum payment upon termination of employment.

The Town and Regional Animal Control Authority contributions totaled \$45,530 and \$12,094, respectively, for the year ended June 30, 2019.

**B. Deferred Compensation Plan**

The Town has established a deferred compensation plan in accordance with Internal Revenue Service Code Section 457. The plan, available to substantially all employees and elected officials of the Town and employees of the Regional Animal Control Authority, permits them to defer a portion of their salary while employed by either agency until future years. The amount deferred is not available to employees until termination, retirement, death or unforeseeable emergency. The plan is reported as a Pension Trust fund. At June 30, 2019, the plan had a net position of \$704,479 that was not available to the Town's general creditors.

**Note "11" – Risk Management:**

The Town is exposed to various risks of loss involving torts, theft of, damage to, and destruction of assets, errors, and omissions, injuries of employees, natural disaster and public official liabilities. The Town generally obtains commercial insurance for these risks and any claim(s) have not exceeded commercial coverage. There have been no significant reductions in coverage from the prior year.

**Note "12" – Contingent Liabilities:**

The Town has received State grants for specific purposes that are subject to review and audit by the grantor agencies. Such audits could lead to requests for reimbursement to the grantor agency for any expenditures disallowed under terms of the grant. Based on prior experience, Town management believes such disallowances, if any, will not be material to the financial statements.

In addition, the Town is a defendant in various lawsuits involving land use. The outcomes of these lawsuits are not presently determinable. In the opinion of Town management, in consultation with Town attorneys, the liability, if any, resulting there from, will not have a material effect on the Town's financial position.

**Town of Bridgewater**  
**Notes to Financial Statements**

**Note “12” – Contingent Liabilities (continued):**

The Town is contingently liable for Regional School District No. 12 serial bonds, anticipation notes and other long-term debt payable through the fiscal year 2039-40. The amount 17.94% attributable to the Town at June 30, 2019 is \$2,197,650.

**Note “13” – Joint Program:**

The Town of Bridgewater participates, in accordance with a cooperation agreement, with the Town of Roxbury in the Small Cities Community Development Block Grant Program. The Town of Roxbury, as the lead Town, accounts for all the assets, liabilities and activity of the grant. The program known as Roxbury/Bridgewater Housing Rehabilitation Program provides assistance in the form of interest free loans to eligible owner(s)/occupant(s) for rehabilitation of their homes. The cooperation agreement expires at the end of the grant period at which point the Town of Roxbury will be the sole participant in the program.

**Town of Bridgewater**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2019**

	Original Budget	Additional Appropriations	Final Budget	Actual	Variance With Final Budget Over (Under)
<b>Revenues:</b>					
Property taxes	\$ 6,337,475	\$ -	\$ 6,337,475	\$ 6,373,893	\$ 36,418
Interest and lien fees on property taxes	-	-	-	27,419	27,419
State of Connecticut - Grants:					
Mashantuck Pequot/Mohegan fund	3,734	-	3,734	3,734	-
Educational cost sharing grant	23,079	-	23,079	23,079	-
Property tax relief	-	-	-	101	101
Veterans/Disabled grant	-	-	-	2,477	2,477
St CT DOT van grant	10,205	-	10,205	-	(10,205)
LOCIP	27,515	-	27,515	-	(27,515)
Pilot State Property	639	-	639	639	-
Police enforcement fees	-	-	-	163	163
Miscellaneous State Revenue	587	-	587	-	(587)
Other grants	-	-	-	4,500	4,500
Investment income	30,000	-	30,000	59,648	29,648
Licenses and permits					
Permits	50,000	-	50,000	60,377	10,377
Building Department budgeted revenue net of expenditure excess				(10,632)	(10,632)
Conveyance taxes	45,000	-	45,000	55,983	10,983
Land use	3,000	-	3,000	1,642	(1,358)
Dog licenses	500	-	500	708	208
Charges for services					
Recording fees	10,525	-	10,525	7,593	(2,932)
Recreation fees	13,000	-	13,000	8,518	(4,482)
Other charges for services	5,000	-	5,000	13,866	8,866
Constables - police duty	-	-	-	24,270	24,270
Constable police duty - budgeted net expenditure therefore revenue offsets expenditure	-	-	-	(18,838)	(18,838)
Other revenues					
Telecommunications tax	6,500	-	6,500	7,489	989
ACE/PTO Before and After School Service	15,000	-	15,000	17,760	2,760
RAC Employee Health Contributions	6,300	-	6,300	-	(6,300)
Regional School District No. 12 reimbursement	25,000	-	25,000	66,198	41,198
Insurance lap wc reimbursement	-	-	-	12,214	12,214
<b>Other Financing Sources:</b>					
Operating transfers in					
Capital projects fund	-	55,379	55,379	71,630	16,251
<b>Total Revenues and Other Financing Sources</b>	<b>\$ 6,613,059</b>	<b>\$ 55,379</b>	<b>\$ 6,668,438</b>	<b>\$ 6,814,431</b>	<b>\$ 145,993</b>

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2019**

	<b>Original Budget</b>	<b>Additional Appropriations</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Over (Under)</b>
<b>Expenditures:</b>					
General Government					
Selectmen's Office	\$ 135,120	\$ -	\$ 135,120	\$ 121,750	\$ (13,370)
Probate Court	1,589	-	1,589	1,588	(1)
Elections	33,312	-	33,312	30,863	(2,449)
Town Clerk	61,423	-	61,423	60,366	(1,057)
Tax Collector	51,683	-	51,683	51,410	(273)
Assessor	63,468	-	63,468	59,662	(3,806)
Treasurer	47,301	-	47,301	45,153	(2,148)
Town Newsletter	9,050	-	9,050	9,399	349
Town Hall - Operating	45,434	-	45,434	40,200	(5,234)
Building Department	56,342	-	56,342	66,974	10,632
Building Department budgeted revenue net of expenditure excess	-	-	-	(10,632)	(10,632)
Town Owned Buildings	151,006	-	151,006	146,582	(4,424)
Senior Services	77,832	-	77,832	66,013	(11,819)
Town Van	17,394	-	17,394	11,692	(5,702)
Employee Insurance	260,064	-	260,064	266,642	6,578
Employee Pension	53,727	-	53,727	53,850	123
Payroll Taxes	95,666	-	95,666	88,514	(7,152)
Auditor	22,000	-	22,000	23,000	1,000
Total General Government	1,182,411	-	1,182,411	1,133,026	(49,385)
Boards and Commissions					
Legal Defense Fees	30,000	-	30,000	13,139	(16,861)
Board of Finance	800	-	800	600	(200)
Board of Trustees	600	-	600	750	150
Board of Assessment Appeals	875	-	875	417	(458)
Planning & Zoning	12,330	-	12,330	9,540	(2,790)
Zoning Board of Appeals	1,000	-	1,000	471	(529)
Conservation/Inland Wetlands	11,535	-	11,535	8,334	(3,201)
Land Use	9,081	-	9,081	8,912	(169)
Recreation Commission	50,153	-	50,153	40,997	(9,156)
Lake Lillinonoah Authority	25,909	-	25,909	25,909	-
Library	104,000	-	104,000	104,000	-
Total Boards and Commissions	246,283	-	246,283	213,069	(33,214)
Protection					
Police Protection	112,084	-	112,084	107,031	(5,053)
Town Police/Private Duty	500	-	500	19,338	18,838
Constable police duty - budgeted net of revenue	-	-	-	(18,838)	(18,838)
State Police/Res Trooper Prog	103,750	-	103,750	97,997	(5,753)
Civil Preparedness	2,200	-	2,200	1,200	(1,000)
Fire Prevention Services	36,052	-	36,052	36,043	(9)
Insurance and Bonds	99,658	-	99,658	102,030	2,372
Regional Animal Control	9,500	-	9,500	9,453	(47)
Street Lighting	5,000	-	5,000	6,499	1,499
Total Protection	368,744	-	368,744	360,753	(7,991)

The accompanying notes are an integral part of these financial statements.



**Town of Bridgewater**  
**Required Supplementary Information**  
**Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non - GAAP Budgetary Basis)**  
**Year Ended June 30, 2019**

<b>Expenditures (continued):</b>	<b>Original Budget</b>	<b>Additional Appropriations</b>	<b>Final Budget</b>	<b>Actual</b>	<b>Variance With Final Budget Over (Under)</b>
Highway and Public Works					
Town Garage	\$ 3,250	\$ -	\$ 3,250	\$ 920	\$ (2,330)
Town Roads	755,000	-	755,000	744,591	(10,409)
Equipment Maintenance	50,000	-	50,000	48,190	(1,810)
Town Parks	30,850	-	30,850	28,212	(2,638)
Trash Disposal/Recycling	37,000	-	37,000	38,657	1,657
Total Highway & Public Works	876,100	-	876,100	860,570	(15,530)
Health & Welfare					
Welfare	2,000	-	2,000	12	(1,988)
Visiting Nurse	4,000	-	4,000	2,190	(1,810)
Sanitarian	28,322	-	28,322	28,320	(2)
OSHA	100	-	100	-	(100)
Total Health and Welfare	34,422	-	34,422	30,522	(3,900)
Miscellaneous					
Tax Refunds	1,000	-	1,000	883	(117)
Cemeteries	100	-	100	-	(100)
Unemployment	2,000	-	2,000	135	(1,865)
Celebrations	3,000	-	3,000	2,173	(827)
Contingency	27,700	-	27,700	22,974	(4,726)
Student Enrichment Program	34,500	-	34,500	34,500	-
Total Miscellaneous	68,300	-	68,300	60,665	(7,635)
Education	3,881,473	-	3,881,473	3,851,812	(29,661)
Other Financing Uses:					
Operating transfers out					
Capital projects fund	-	185,000	185,000	185,000	-
Total Expenditures	6,657,733	185,000	6,842,733	6,695,417	(147,316)
Excess (deficiency) of revenues over Expenditures and Other Financing Sources	(44,674)	(129,621)	(174,295)	119,014	293,309
Fund Balance at beginning of year	44,674	129,621	174,295	2,533,134	2,358,839
Fund Balance at end of year	\$ -	\$ -	\$ -	\$ 2,652,148	\$ 2,652,148

The accompanying notes are an integral part of these financial statements.

**Town of Bridgewater**  
**Notes to Schedule of Revenues, Expenditures and Changes in Fund Balance**  
**General Fund Budget and Actual (Non-GAAP Budgetary Basis)**  
**Year Ended June 30, 2019**

Basis:

The Schedule of Revenues, Expenditures and Changes in Fund Balance of the General Fund Budget and Actual (Non-GAAP Budgetary Basis) present a comparison of the original and final legally-adopted budget with actual data on a budgetary basis.

Reconciliation Between Budgetary Basis and Generally Accepted Accounting Principles (GAAP) Basis:

The budget for the General Fund has been prepared substantially on the cash basis, whereas actual revenues and expenditures were determined on the modified accrual basis. The budget comparison was not adjusted to the cash basis because the differences were not significant. Expenditures in excess of appropriations in budget line items are primarily due to the addition of accruals at year end.

For budget purposes, the Town recognizes educational refunds of prior year fund balances and other credits from Regional School District #12 a revenue. GAAP requires refunds for prior year and other credits to offset educational expenditures.

For budget purposes, constable private duty and building department expenditures were budgeted net of revenues. GAAP requires revenues and expenditures to be grossed up to reflect actual gross activity.

For budget purposes, the Town recognizes workers compensation insurance policy refunds as revenue. GAAP requires that these refunds be offset against the insurance expenditures.

For budget purposes, the Town recognizes revenues for ACE/PTO Before and After School Service and expenditures for the student enrichment program. GAAP requires these items to be reported net.

For budget purposes, the Town recognizes payments made towards the Lighting Project as expenditures. GAAP requires the full proceeds of the loan to be reported as other financing sources and the total cost of the project to be reported as expenditures.

	General Fund		
	<u>Total Revenue</u>	<u>Total Expenditures</u>	<u>Fund</u>
	<u>and Other Sources</u>	<u>and Other Sources</u>	<u>Balance</u>
Non-GAAP Budgetary Basis Statement -			
June 30, 2019 - Actual	\$ 6,814,431	\$ 6,695,417	\$ 2,652,148
Prior year refund from RSD #12	(66,198)	(66,198)	-
To Gross up Revenues and Expenditures			
Building department	10,632	10,632	-
Police private duty	18,838	18,838	-
Insurance refund	(7,289)	(7,289)	-
Student enrichment program	(15,000)	(15,000)	-
Lighting Project	16,790	16,790	-
Actual GAAP - June 30, 2019	<u>\$ 6,772,204</u>	<u>\$ 6,653,190</u>	<u>\$ 2,652,148</u>

Town of Bridgewater  
Nonmajor Governmental Funds  
Combining Balance Sheet  
June 30, 2019

	Special Revenue Funds			Capital Project		Permanent	
	Records Preservation	Bridgewater Gift	Recreation Gift	Open Space & Land Acquisition	Burnham Fund	Bridgewater Library	Total
<b>Assets:</b>							
Cash and cash equivalents	\$ 19,778	9,061	3,527	\$ -	\$ 334,496	\$ -	\$ 366,862
Investment - at fair value	-	-	-	76,329	-	239,292	315,621
Accounts receivable	734	-	-	-	-	-	734
Due from other funds	-	-	-	46	-	-	46
<b>Total Assets</b>	<u>\$ 20,512</u>	<u>\$ 9,061</u>	<u>\$ 3,527</u>	<u>\$ 76,375</u>	<u>\$ 334,496</u>	<u>\$ 239,292</u>	<u>\$ 683,263</u>
<b>Liabilities:</b>							
Accounts payable	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 1,240	\$ 1,240
<b>Fund balances:</b>							
<b>Nonspendable:</b>							
Principal of Permanent Funds	-	-	-	-	319,514	77,711	397,225
<b>Restricted for:</b>							
Burnham Library	-	-	-	-	-	160,341	160,341
Social services	-	9,061	3,527	-	14,982	-	27,570
Public record preservation	20,512	-	-	-	-	-	20,512
<b>Committed for:</b>							
Land acquisition for open space	-	-	-	76,375	-	-	76,375
<b>Total Fund Balances</b>	<u>\$ 20,512</u>	<u>\$ 9,061</u>	<u>\$ 3,527</u>	<u>\$ 76,375</u>	<u>\$ 334,496</u>	<u>\$ 238,052</u>	<u>\$ 682,023</u>
<b>Total Liabilities and Fund Balances</b>	<u>\$ 20,512</u>	<u>\$ 9,061</u>	<u>\$ 3,527</u>	<u>\$ 76,375</u>	<u>\$ 334,496</u>	<u>\$ 239,292</u>	<u>\$ 683,263</u>

**Town of Bridgewater**  
**Nonmajor Governmental Funds**  
**Combining Statement of Revenues, Expenditures and Changes in Fund Balances**  
**Year Ended June 30, 2019**

	Special Revenue Funds				Capital Project		Permanent	
	Records Preservation	Bridgewater Gift	Recreation Gift		Open Space & Land Acquisition	Burnham Fund	Bridgewater Library	Totals
<b>Revenues:</b>								
Investment income:								
Interest and dividends	\$ -	\$ 9	\$ 21	\$	2,060	10,146	9,442	\$ 21,678
Realized and unrealized gains	-	-	-	-	(2,867)	(6,511)	4,783	(4,595)
Intergovernmental	4,500	-	-	-	-	-	-	4,500
Charges for services and other	2,722	-	6,000	-	-	-	-	8,722
<b>Total Revenues</b>	<u>7,222</u>	<u>9</u>	<u>6,021</u>		<u>(807)</u>	<u>3,635</u>	<u>14,225</u>	<u>30,305</u>
<b>Expenditures:</b>								
General government	4,550	-	-	-	152	769	1,175	6,646
Health and welfare	-	-	-	-	-	4,124	-	4,124
Boards and Commissions	-	-	5,369	-	-	-	8,266	13,635
<b>Total Expenditures</b>	<u>4,550</u>	<u>-</u>	<u>5,369</u>		<u>152</u>	<u>4,893</u>	<u>9,441</u>	<u>24,405</u>
<b>Excess (Deficiency) of revenues over expenditures</b>	2,672	9	652		(959)	(1,258)	4,784	5,900
<b>Fund Balance - beginning of year</b>	<u>17,840</u>	<u>9,052</u>	<u>2,875</u>		<u>77,334</u>	<u>335,754</u>	<u>233,268</u>	<u>676,123</u>
<b>Fund Balance - end of year</b>	<u>\$ 20,512</u>	<u>\$ 9,061</u>	<u>\$ 3,527</u>		<u>\$ 76,375</u>	<u>\$ 334,496</u>	<u>\$ 238,052</u>	<u>\$ 682,023</u>

**Town of Bridgewater**  
**Combining Statement of Fiduciary Net Position**  
**Year Ended June 30, 2019**

	<b>Pension Trust Funds</b>		
	Defined Contribution Plan	Deferred Compensation Plan	Total
<b>Assets</b>			
Investments	\$ 934,257	\$ 704,479	\$ 1,638,736
Contribution receivable	14,847	-	14,847
<b>Total Assets</b>	<u>949,104</u>	<u>704,479</u>	<u>1,653,583</u>
<b>Net Position</b>			
Reserved for Pension Benefits	<u>949,104</u>	<u>704,479</u>	<u>1,653,583</u>
<b>Total Net Position</b>	<u>\$ 949,104</u>	<u>\$ 704,479</u>	<u>\$ 1,653,583</u>

**Town of Bridgewater  
Combining Statement of Fiduciary Net Position (continued)  
Year Ended June 30, 2019**

	Private Purpose Trust Funds				
	W. Sills Gould Scholarship	Jespersen Scholarship	Bridgewater Scholarship	Margaret Ford Scholarship	M. Hines Memorial Scholarship
<b>Assets</b>					
Investments	\$ 171,728	\$ 536,735	\$ 867,530	\$ 40,612	\$ 10,006
<b>Total Assets</b>	<u>171,728</u>	<u>536,735</u>	<u>867,530</u>	<u>40,612</u>	<u>10,006</u>
<b>Net Position</b>					
Reserved for Scholarships	<u>171,728</u>	<u>536,735</u>	<u>867,530</u>	<u>40,612</u>	<u>10,006</u>
<b>Total Net Position</b>	<u>\$ 171,728</u>	<u>\$ 536,735</u>	<u>\$ 867,530</u>	<u>\$ 40,612</u>	<u>\$ 10,006</u>
					<u>1,626,611</u>
					<u>1,626,611</u>

**Town of Bridgewater**  
**Combining Statement of Changes in Fiduciary Net Position**  
**Year Ended June 30, 2019**

	<b>Pension Trust Funds</b>		
	<u>Defined Contribution Plan</u>	<u>Deferred Compensation Plan</u>	<u>Total</u>
<b>Additions</b>			
Contributions			
Employees	\$ -	\$ 90,464	\$ 90,464
Town	45,530	-	45,530
Others	12,094	-	12,094
Total Contributions	<u>57,624</u>	<u>90,464</u>	<u>148,088</u>
Investment Income			
Interest and dividends	10,394	3,402	13,796
Realized and unrealized gains (losses)	<u>20,626</u>	<u>23,226</u>	<u>43,852</u>
<b>Total Additions</b>	88,644	117,092	205,736
<b>Deductions</b>			
Pension benefits	<u>1,705</u>	<u>655</u>	<u>2,360</u>
<b>Total Deductions</b>	<u>1,705</u>	<u>655</u>	<u>2,360</u>
<b>Change in Net Position</b>	86,939	116,437	203,376
<b>Net Position, Beginning of Year</b>	<u>862,165</u>	<u>588,042</u>	<u>1,450,207</u>
<b>Net Position, End of Year</b>	\$ <u><u>949,104</u></u>	\$ <u><u>704,479</u></u>	\$ <u><u>1,653,583</u></u>

**Town of Bridgewater  
Combining Statement of Changes in Fiduciary Net Position (continued)  
Year Ended June 30, 2019**

	Private Purpose Trust Funds					
	W. Sills Gould Scholarship	Jespersen Scholarship	Bridgewater Scholarship	Margaret Ford Scholarship	M. Hines Memorial Scholarship	Total
<b>Additions</b>						
Contributions	\$ -	\$ -	\$ -	\$ -	\$ 10,000	\$ 10,000
Others						
Investment Income	4,279	20,868	28,799	1,886	6	55,838
Interest and dividends	4,845	14,327	31,225	376	-	50,773
Realized and unrealized gains						
<b>Total Additions</b>	<u>9,124</u>	<u>35,195</u>	<u>60,024</u>	<u>2,262</u>	<u>10,006</u>	<u>116,611</u>
<b>Deductions</b>						
Scholarship awards	4,387	17,898	19,330	1,840	-	43,455
Investment Fees	856	2,552	2,786	180	-	6,374
<b>Total Deductions</b>	<u>5,243</u>	<u>20,450</u>	<u>22,116</u>	<u>2,020</u>	<u>-</u>	<u>49,829</u>
<b>Change in Net Position</b>	<u>3,881</u>	<u>14,745</u>	<u>37,908</u>	<u>242</u>	<u>10,006</u>	<u>66,782</u>
<b>Net Position, Beginning of Year</b>	<u>167,847</u>	<u>521,990</u>	<u>829,622</u>	<u>40,370</u>	<u>-</u>	<u>1,559,829</u>
<b>Net Position, End of Year</b>	<u>\$ 171,728</u>	<u>\$ 536,735</u>	<u>\$ 867,530</u>	<u>\$ 40,612</u>	<u>\$ 10,006</u>	<u>\$ 1,626,611</u>



Town of Bridgewater  
Schedule of Property Taxes Levied, Collected and Outstanding (Report of the Tax Collector)  
Year Ended June 30, 2019

	Taxes Receivable July 1, 2018	LAWFUL CORRECTIONS		Net Transfers (To) From Suspense	Adjusted Taxes Receivable	COLLECTIONS				Taxes Receivable June 30, 2019
		Lawful Additions	Corrections Reductions			Taxes	Interest, liens and other costs	Refunds and Adjustments	Total Net Collections	
<b>Grand List : October 1,</b>										
2017 \$	6,378,572 \$	5,390 \$	(8,535) \$	(2,744) \$	6,372,683 \$	6,338,292 \$	15,000 \$	2,407 \$	6,355,699 \$	36,798
2016	16,341	225	(307)	-	16,259	12,412	1,678	(986)	13,104	2,861
2015	3,346	2	-	-	3,348	2,759	1,139	2	3,900	591
2014	6,727	5	-	-	6,732	5,653	3,331	(5)	8,979	1,074
2013	5,845	-	-	-	5,845	5,653	4,348	-	10,001	192
<b>Totals</b>	<b>\$ 6,410,831 \$</b>	<b>5,622 \$</b>	<b>(8,842) \$</b>	<b>(2,744) \$</b>	<b>6,404,867 \$</b>	<b>6,364,769 \$</b>	<b>25,496 \$</b>	<b>1,418 \$</b>	<b>6,391,683 \$</b>	<b>41,516</b>

**Town of Bridgewater**  
**Statement of Debt Limitation**  
**Connecticut General Statutes, Section 7-374(b)**  
**Year Ended June 30, 2019**

**Total tax collections (including interest and lien fees)** \$ 6,391,683

**Reimbursement for revenue loss on :**

Tax relief for elderly - (CGS 12-129d)

-

**Total Receipts From Taxation** \$ 6,391,683

	General Purposes	Schools	Sewers	Urban Renewal	Pension Deficit
<b>Debt Limitation:</b>					
2 1/4 times Base	\$ 14,381,287	\$ -	\$ -	\$ -	-
4 1/2 times Base	-	28,762,574	-	-	-
3 3/4 times Base	-	-	23,968,811	-	-
3 1/4 times Base	-	-	-	20,772,970	-
3 times Base	-	-	-	-	19,175,049
<b>Total Debt Limitation</b>	<u>14,381,287</u>	<u>28,762,574</u>	<u>23,968,811</u>	<u>20,772,970</u>	<u>19,175,049</u>

**Indebtedness:**

Town's share of Regional School District debt at 17.94%

General Obligation Bonds issued 4/10/19 - \$8,250,000

1,480,050

Bond Anticipation Note issued 4/10/19 - \$4,000,000

717,600

**Total Indebtedness**

- 2,197,650

**Debt Limitation In Excess Of**

**Outstanding And Authorized Debt** \$ 14,381,287 \$ 26,564,924 \$ 23,968,811 \$ 20,772,970 \$ 19,175,049

**NOTE: In no case shall total indebtedness exceed seven times annual receipts from taxation.**



Charles Heaven & Co.  
Certified Public Accountants  
Waterbury, Connecticut

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING  
AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL  
STATEMENTS PERFORMED IN ACCORDANCE WITH *GOVERNMENT AUDITING STANDARDS*

Board of Finance  
Town of Bridgewater  
Bridgewater, Connecticut

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Governmental Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, each major fund, and the aggregate remaining fund information of the Town of Bridgewater, Connecticut as of and for the year ended June 30, 2019, and the related notes to the financial statements, which collectively comprise the Town of Bridgewater, Connecticut's basic financial statements, and have issued our report thereon dated October 23, 2019.

***Internal Control over Financial Reporting***

In planning and performing our audit of the financial statements, we considered the Town of Bridgewater, Connecticut's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions of the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Bridgewater, Connecticut's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Bridgewater, Connecticut's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### ***Compliance and Other Matters***

As part of obtaining reasonable assurance about whether the Town of Bridgewater, Connecticut's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

A handwritten signature in black ink that reads "Charles Heaven & Co., CPAs". The signature is written in a cursive, flowing style.

Charles Heaven & Co.  
October 23, 2019

**Town of Bridgewater  
Status of Prior Year Findings  
Year Ended June 30, 2019**

**2018-1 – Investments held by the Burnham, Harris, and Open Space Fund**

***Criteria and Condition***

The Connecticut General Statutes (Section 7-400) permit municipalities to invest in 1) obligation of the United States and its agencies, 2) highly rated obligations of any state in the United States or of any political subdivision, authority or agency thereof, and 3) shares or other interests in custodial arrangements or pools maintaining constant net asset values and in highly rated no-load open end money market and mutual funds (with constant or fluctuating net asset values) whose portfolios are limited to obligations of the United States and its agencies, and repurchase agreements fully collateralized by such obligations. Other provisions of the Statutes cover specific municipal funds with particular investment authority. The investments of the aforementioned funds do not appear to be in compliance with State Statutes.

***Current Status***

The auditor's recommendation was fully implemented. The Board of Trustees made investment changes in order to comply with State Statutes. The permitted investments are held at a local bank which is a Qualified Public Depository as defined in Section 36a-330 of the Connecticut General Statutes.